

LOCAL FUND AUDIT, DHENKANAL, ODISHA

CATEGORY : N A C,General

Audit Report No : 275051/AR/2016-2017-DHENKANAL

PARA: 1 TITLE SHEET

1	Name of the Institution :	Bhuban NAC
2	Year of Accounts under Audit :	2015-2016
3	Name of the Local Authority during the year of A/Cs :	SRI RASHMI RANJAN DAS, E.O. FROM 01.04.2015 TO 31.03.2016
	Name of the Local Authority at the time of Audit :	SRI JAMINIKANTA SWAIN, E.O.
4	Duration of Audit :	22-02-2017 To 31-03-2017 (Mandays Consumed :- 25)
5	Name of the Auditors :	KAILASH CH. MOHARANA - Lead Auditor(22-02-2017 to 31-03-2017) AR -DHEN 03 - Lead Auditor(22-02-2017 to 31-03-2017) SUSANTA KUMAR PRUSTY - Auditor(22-02-2017 to 31-03-2017)
6	Name of the Reviewing Officer :	RANKANIDHI PANDA(Audit Superintendent)
7	Date of submission of report by Reviewing officer :	19-04-2017
8	Entry Conference Date :	21-02-2017
9	Exit Conference Date :	28-04-2017
10	Name of the District Audit Officer :	ANAMA CHARAN ROUT
11	Date of approval of report by District Audit Officer :	06-05-2017

PARA: 2 PHYSICAL VERIFICATION

S/no	Items	Date Of Physical verification Before / After Transaction	Physical Balance	Balance As per Cash Book / Stock Register	Reference To The Page No Of Cash Book / Stock Register	Discrepancies If Any
1	Holdint Tax Receipts books.	22.02.2017	08	08	S.R.page-85	
2	ServicePostage Stamps	22.02.2017	0	0	S.R.page-38	
3	Miscellaneous Receipt Books	22.02.2017	10	10	S.R.page-56	
4	Measurement Books	22.02.2017	0	0	S.R.page-03	
5	Cash in hand	22.02.2017	0.00	0.00	C.B.Page-108	

Comments

PARA: 3 LIST OF VERIFIED RECORDS

A : List Of Verified Records/Register

Sino	List Records/Register	Rules	Form No
1	Measurement Book	Rule 365	Form W-VIII
2	Stock & Store Register of Municipality	Rule 346	Form W-VII
3	Register of Works	Rule 345	Form W-VI
4	Stock account of Receipt Forms	Rule 196	Form L
5	Tax collector's Ledger	Rule 198	Form M
6	Tax collector's daily collection register	Rule 192	Form K
7	Stock Register of Stationery	Rule 172	Form No. XLIV
8	Stamp Account	Rule 172	Form No. XLIV
9	Register of Grants	Rule 80	Form No. XLII
10	Daily Collection Register	Rule 171	Form No. XL
11	Miscellaneous Receipts	Rule 157	Form No. XXXIV
12	Annual Account of Receipts and Expenditure	Rule 145	Form No. XXIV
13	Register of adjustments	Rule 132	Form No. XVII
14	Abstract Register of Expenditure	Rule 129	Form No. XVI
15	Abstract Register of Receipts	Rule 129	Form No. XV
16	Cash Book of the municipality	Rule 125	Form No. XIV
17	Periodical Increment Certificate	Rule 99	Form No. XI
18	Absentee Statement	Rule 97	Form No. X
19	Salary Bills	Rule 97	Form No. IX
20	Order Book	Rule 96	Form No. VIII
21	Challan	Rule 87	Form No. VI
22	Subsidiary Cash Book	Rule 128 A	Form No. V-A
23	Cashier's Cash Book	Rule 81	Form No. V
24	Schedule for the Budget Estimate	Rule 77	Form No. III
25	Abstract of the Budget Estimate	Rule 74	Form No. I-A
26	Budget Estimate	Rule 74	Form No. I

B : List of Records/Registers not Produced to Audit

Sino	List Records/Register	Rules	Form No
1	Miscellaneous Supply Bill	Rule 343	Form W-V
2	Nominal Muster Roll (NMR)	Rule 340	Form W-II
3	Register of Estimates & Allotments	Rule 332	Form W-I
4	Register of Distrainted property & sales	Rule 204	Form S
5	Warrant register	Rule 202	Form R
6	Form of inventory & Notice	Rule 203	Form Q
7	Distraint Warrant Register	Rule 202	Form P
8	Notice of demand for tax u/s-161 of OM Act	Rule 202	Form O
9	Progress statement of collection of taxes	Rule 200	Form N
10	Register of writes off of demands	Rule 190	Form J
11	Tax Receipt Form	Rule 188	Form I
12	Arrear Demand Register	Rule 187	Form H
13	Mutation Register	Rule 184	Form G
14	Demand and Collection Register	Rule 178	Form B
15	Tax Ledger (personal A/C of Tax Payers)	Rule 178	Form B(I)
16	Assessment List	Rule 177	Form A
17	Stock account of Tickets used for daily collection of Market fees	Rule 171	Form No. XLIII
18	Register of Interest Bearing Securities	Rule 147	Form No. XLI
19	Arrear List	Rule 170	Form No. XXXIX
20	Ledger of Lessees	Rule 170	Form No. XXXVIII
21	Jamabandi Register	Rule 170	Form No. XXXVII
22	Register of Rents for which there is fixed demand	Rule 163	Form No. XXXVI

23	Register of Lands	Rule 160	Form No. XXXV
24	License Register for Drivers and Owners of Carriages plying for hire	Rule 156	Form No. XXXIII
25	Stock account of License Number Plates	Rule 155	Form No. XXXII
26	Application for License for Carriage, Cart, Horses and Other animals	Rule 152	Form No. XXXI
27	License for Carriages, Carts, Horses Other and animals	Rule 154	Form No. XXX
28	Register of the Tax on Carriages, Carts, Horses and Other animals	Rule 151	Form No. XXIX
29	Appropriation Register of Loan Funds	Rule 150	Form No. XXVIII
30	Loan Register	Rule 149	Form No. XXVII
31	Register of Investments	Rule 148	Form No. XXVI
32	Establishment Audit Register	Rule 146	Form No. XXV
33	Register of Quarterly & Annual account of Expenditure	Rule 144	Form No. XXIII
34	Register of Quarterly & Annual account of Receipt	Rule 144	Form No. XXII
35	Register of outstanding deposits	Rule 143	Form No. XXI
36	Deposit Ledger	Rule 142	Form No. XX
37	Register of Outstanding Advances	Rule 140	Form No. XIX
38	Advance Ledger	Rule 136	Form No. XVIII
39	Voucher of Recoupment of Permanent Advance Account	Rule 110	Form No. XIII
40	Permanent Advance Account	Rule 108	Form No. XII
41	Register of Bills	Rule 96	Form No. VII

C : List of Records/Registers not Maintained

Sino	List Records/Register	Rules	Form No
1	Contract Certificate	Rule 343	Form W-IV
2	Contract Agreement Form	Rule 341	Form W-III
3	Register of Petitions	Rule 183	Form F
4	Form of appeal petition	Rule 183	Form E

D : List of Records/Registers not Required

Sino	List Records/Register	Rules	Form No
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Comments

3.1. NON MAINTENANCE OF DOUBLE ENTRY ACCRUAL BASED ACCOUNTING SYSTEM (DEABAS) AS PER ODISHA MUNICIPAL (ACCOUNTS) RULES -2012 .

As desired by the Govt. of India the State Govt. decided to introduce the double entry system of accrual based accounting in ULBs across the state during 2007. The Odisha Municipal (Accounts) Rules, 2012 was notified in July 2012 requiring all Municipality / NACs to maintain their books of account on accrual basis under the double entry system of bookkeeping and data based formats. As per the directive of Govt. in H&UD Deptt (O) issued vide Letter No-24970 /HUD,BBSR Dtd 7.8.2013 and Odisha Municipal (Accounts) Rules 2012, it was claimed that the cash book shall be maintained in Double Entry Accrual Based Accounting System (DEABAS) with effect from October 2013. But on verification, it was found that the cash book was not maintained as per DEABAS format in Bhuban NAC as on 31.3.2016, even after suggestion and objection imparted by the last audit. As such the audit on the accounts of Bhuban NAC was conducted on Manual cash book. Due to non-maintenance of cash book in DEABAS as per Odisha Municipal Rule-2012 the very purpose of the above directive of the Govt. was defeated by the NAC .

Hence the Executive Officer was once again advised to ensure early maintenance of the above accounting system as prescribed by the Govt before next round of audit and compliance reported to audit

3.2. Non-Maintenance of Prescribed documents, Registers etc for 2015-16.

In spite of repeated objections and suggestion imparted in last and previous audit reports the following irregularities in maintenance of records and registers are found still persisting .No sincere steps appear to have been taken to maintain the same . The Executive Officer is therefore once again impressed upon to look into the matter personally and to ensure early maintenance of following registers and records in order to have a better shape of accounts in future.

- i) Register of Outstanding Advances
- ii) Deposit Ledger
- iii) Investment Register iv) Loan Register
- v) Register of un-disbursed Pay & Allowances vi) Assets Register.
- vii) Surcharge Register & Audit check register.

Apart from the above following irregularities of activities in preparation of accounts and registers were noticed.

- 1) Expenditure on office establishment and general administration was not restricted to 5% of the income of the NAC as required under Rule 174 of OM Rules-1953.
- 2) Half yearly Physical verification of Stock & Stores have not been conducted as required under Rule 346 of OM Rules 1953, which should be conducted at a regular intervals of 6 months.
- 3) DCB Register of taxes both arrear & Current have not been maintained properly since long.
- 4) Reconciliation of accounts figures with collection figures of DCB was not done as required under Rules 199 to 201 of OM Rules 1953.
- 5) Demand List of License fees as required under section 290 of the Odisha Municipality Act 1950 were not prepared before the beginning of the year
- 6) Arrear demands were not checked by the E.O as required under Rule 187 of OM Rules 1953.
- 7) Annual accounts of receipts & expenditure as required under Rule 144 & 145 of OM Rule has not been maintained.

In response to Audit objection memo issued on the above score the Executive Officer replied that steps are being taken to follow the audit instructions which are felt traditional in view of the last and previous Audit Reports. In view of the reply of the local authority the attention of the competent higher authorities are hereby drawn in the matter to ensure proper maintenance of the above said records / registers as recommended by audit.

During exit conference the E.O assured to ensure early maintenance of above statutory records & registers.

PARA: 4 FINANCIAL POSITION

Bhuban NAC - 2015-2016

Sno	Name of the Cash Book	OB as on Date	Opening Balance(In Rs:)	Receipt during the Year under Audit(In Rs:)	Total(In Rs:)	Expenditure during the Year under Audit(In Rs:)	Closing Balance as per Audit (DD MM YYYY)	Closing Balance(In Rs:)	Closing Balance as per (DD MM YYYY) Cash Book	Closing Balance(In Rs:)(CASH BOOK)	Difference (In Rs:)	Remarks
1	ACCOUNTANT CASH BOOK	01-04-2015	8166937 1.47	79001005. 00	16067037 6.47	70237085. 00	31-03-2016	9043329 1.47	31-03-2016	9043329 1.47	0.00	
	GRAND TOTAL		8166937 1.47	79001005. 00	16067037 6.47	70237085. 00		9043329 1.47		9043329 1.47	0.00	

Comments

The head-wise details of Receipts and Expenditure on above computation are furnished in Statement 'A' & 'B' respectively and uploaded in the report.

4.1. Details of Closing Balance of cash as 31.3.2016.

A. Cash in hand-	0.00
B. Cash in Banks-	61566800.82
C. Cash in treasury	28866490.65
Total	90433291.47

4.2. ASSETS & LIABILITIES.

The detailed position of Liquidated Assets and Liabilities of the N.A.C at the end of financial year 2015-16 as on 31.03.2016 is furnished below.

LIABILITIES		ASSETS	
Unspent Balance of Govt. Grants & other govt. funds.	61383215.00	Cash lying in Treasury and Banks.	90433291.00
Deposits refundable to the Contractors.	1954801.00	Advance recoverable	1770223.00
Loans payable	935226.00		
Salary payable to staff for month 3/2016.	411355.00	Outstanding taxes receivable (by 10% less out of Rs.2287212)	2058491.00
Pension contribution payable	17119.00		
CPF of staff depositable	156670.00		
EPF of staff payable with arrear to EPFO	1530736.00		
Arr.Energy charges of street light payable	5186052.00		
Arr. Water charges payable.	1535603.00		
Matching contribution on grants to be utilized.	2789098.00		
Unremitted Govt. due depositable	211136.00		
Assets over liabilities	18150994.00		
TOTAL	94262005.00		94262005.00

It would be seen from above position of Assets and Liabilities that the Assets of the NAC exceeds over the Liability to the tune of Rs. 18150994.00 as on 31.03.2016. which gives clear idea that the financial position of the NAC is sound. Hence it is suggested to the NAC Authorities that all the possible steps may be taken to keep constant this financial stability of the NAC forever.

4.3. Annual Budget.

As per rule- 76 of Odisha Municipal Rules- 1953 the Annual Budget Estimate of the NAC for 2015-16 was placed before the council and after due approval of same by the council it was sent to Government in H & UD Department through the District Magistrate for approval vide the Office Letter No.542/dt.25.4.2015. The Annual Budget Estimate approved by the H & UD Department and communicated to the executive officer Bhuban NAC could not be produced before Audit for necessary record and reference.

The details of budgetary provision in respect of receipt, & expenditure has been furnished below along with figures of actual receipt, expenditure for a comparative study

(A) RECEIPTS.

Sl.	Head of Account	As per Budgetary provision	As per actual	Difference
1	Rate and Taxes	2200000.00	304045.00	1895955.00
2	License & Other fee	320500.00	0.00	320500.00
3	Receipt under Spl.Act.	53000.00	0.00	53000.00
4	Revenue derived from Municipal property	810000.00	23961.00	786039.00
5	Grants & Contribution.	184780000.00	54068798.00	130711202.00
6	Miscellaneous	361000.00	21517995.00	-21156995.00
7	Extraordinary & Debt.	2100000.00	3086206.00	-986206.00
	Total	190624500.00	79001005.00	111623495.00

(B) EXPENDITURE.

Sl.	Head of Account	As per Budgetary provision	As per actual	Difference
1	General Adm.& Collection charges	16150600.00	4918564.00	11232036.00
2	Public Safety	12550000.00	3275411.00	9274589.00
3	P.H.& Sanitation	20751000.00	6632038.00	14118962.00
4	Public Conveyance	19835000.00	0.00	19835000.00
5	Public Instruction	2000000.00	0.00	2000000.00
6	Public Con.& Works	92240000.00	45056050.00	47183950.00
7	Miscellaneous	9605000.00	5151773.00	4453227.00
8	Extraordinary & Debt.	6100000.00	5203249.00	896751.00
	TOTAL	179231600.00	70237085.00	108994515.00

It would be revealed from the above comparative statements that the achievement of receipts and collections of funds of the NAC was about **Rs.790** lakhs which was **58.56 %** less than the provisions kept in annual budget estimate for the year 2015-2016. Similarly the total expenditure, incurred on different heads during the year under audit was **Rs.702.37** lakhs which was **60.81 %** less than the figures determined in annual budget estimate. As such the budget estimate of the NAC cannot be said a realistic one. In keen sense of observations of the aforesaid variations occurred between the figures of Annual Accounts & Budget Estimate of the NAC it would be revealed that the amounting figures of the budget estimates was actually not determined basing upon the actual amounts of receipts and expenditure incorporated in the Annual accounts of preceding year as well as current year up to months of September-2015. In query it was intimated that the annual accounts of the NAC was not prepared properly due to lack of maintenance of cash book in time.

It is worthwhile to mention here that such un-realistic budget estimate can't help to fulfill the coverage of financial policies adopted by the local authority during a financial year. Since budget is considered as an instrument, which insists the authority of an organization for management of financial administrations elaborately, sincere efforts should therefore be taken by the NAC Authority to prepare a more realistic and streamlined budget.

Hence the local authority is advised to take the tangible steps henceforth to prepare more realistic and streamlined budget for the coming years in order to

achieve better result from the financial strategies adopted therein.

PARA: 5 DETAILS OF CLOSING BALANCE AS PER BANK PASS BOOKS & CASH BOOK BANK BALANCE FIGURE

Bhuban NAC - 2015-2016

S/no	Name of the Bank	A/C No.	Closing Balance Date As on (dd/mm/yyyy)	Closing Balance in Pass Book(In Rs:) (A)	Closing Balance in Bank Date Cash Book (dd/mm/yyyy)	Closing Balance in Bank as mentioned in Cash Book(In Rs:) (B)	Difference(In Rs:)(A-B)	Remarks
1	CONSOLIDATED		31-03-2016	98673602.47	31-03-2016	90433291.47	8240311.00	
	GRAND TOTAL			98673602.47		90433291.47	8240311.00	

Reconciliation

A/C No	Closing Balance As Per Pass Book Balance	Closing Balance As Per Cash Book Balance	Difference
P.L A/C No 8448	28866490.65	28866490.65	0.00
SBI -11656080933	4622.31	4541.31	81.00
SBI-11656080944	2407.62	2365.62	42.00
SBI-11656081029	3806662.39	4233179.39	-426517.00
SBI-11656081030	9961.69	9786.69	175.00
SBI-11656081041	16202.71	15917.71	285.00
SBI-30345384831	229357	233430.00	-4073.00
SBI-30324506969	504636	451724.00	52912.00
SBI-30345382041	1991	-11386.00	13377.00
SBI-33496603282	980632	980632.00	0.00
SBI-11656080172	0	2661.00	-2661.00
SBI-3047436208	174437	-9855.00	184292.00
SBI-30394243882	849791	837938.00	11853.00
SBI-30711601944	7491541	7149077.00	342464.00
SBI-33229747528	591720	591720.00	0.00
Canara-10931	272104	247328.00	24776.00
Canara-13385	21671	21291.00	380.00
Canara-116549	1202078.1	1169854.10	32224.00
Canara-117205	9282012	3549861.00	5732151.00
Canara-21094	103441	103441.00	0.00
Canara-117457	3010481	2961224.00	49257.00
Canara-117929	5850539	4249064.00	1601475.00
Canara-118408	387261	374381.00	12880.00
Canara-118409	4472986	4262667.00	210319.00
DGB-2348	178007	159965.00	18042.00
DGB-3422	60877	59849.00	1028.00
DGB-3758	14181	13951.00	230.00

	DGB-3919	200054	196155.00	3899.00
	DGB-7155	43276	42516.00	760.00
	DGB-5797	11627	11432.00	195.00
	DGB-3468	3622	3192.00	430.00
	ICICI-044	3701943	3492873.00	209070.00
	ICICI-205	3822982	3822982.00	0.00
	ICICI-003	2106440	2906440.00	-800000.00
	ICICI-004	11477	11477.00	0.00
	ICICI-240	8145775	8097475.00	48300.00
	ICICI-264	6213330	6213330.00	0.00
	ICICI-247	1889513	1591555.00	297958.00
	UCO-9833	1193859	1173859.00	20000.00
	PNB-13534	2943614	2338907.00	604707.00
	Total	98673602.47	90433291.47	8240311.00

Reconciliaqtion.

Date	Ch.No.	DR/CR	Deion	Amount
Balance as per Cash Book as on dt.31.03.2016				90433291.47
22/03/2016	845899	CR	Cheque Issued but not presented for Payment.	4416.00
30/03/2016	845907	CR	Cheque Issued but not presented for Payment.	15000.00
18/12/2015	845858	CR	Cheque Issued but not presented for Payment.	5054.00
22/03/2016	845898	CR	Cheque Issued but not presented for Payment.	5054.00
30/03/2016	845905	CR	Cheque Issued but not presented for Payment.	284811.00
28/03/2016	354360	CR	Cheque Issued but not presented for Payment.	2625.00

28/03/2016	354361	CR	Cheque Issued but not presented for Payment.	1125.00
28/03/2016	354362	CR	Cheque Issued but not presented for Payment.	1125.00
30/03/2016	916562	CR	Cheque Issued but not presented for Payment.	10000.00
30/03/2016	916563	CR	Cheque Issued but not presented for Payment.	10000.00
31/03/2016	386230	CR	Cheque Issued but not presented for Payment.	233969.00
29/03/2016	386226	CR	Cheque Issued but not presented for Payment.	311557.00
31/03/2016	386229	CR	Cheque Issued but not presented for Payment.	1934873.00
29/02/2016	002942	CR	Cheque Issued but not presented for Payment.	45245.00
29/02/2016	002943	CR	Cheque Issued but not presented for Payment.	92550.00
29/03/2016	002949	CR	Cheque Issued but not presented for Payment.	5540.00
30/03/2016	002950	CR	Cheque Issued but not presented for Payment.	2565.00

11/02/2016	002936	CR	Cheque Issued but not presented for Payment.	136622.00
23/02/2016	002938	CR	Cheque Issued but not presented for Payment.	3301.00
29/02/2016	002940	CR	Cheque Issued but not presented for Payment.	6157.00
22/03/2016	002946	CR	Cheque Issued but not presented for Payment.	5978.00
30/03/2016	001869	CR	Cheque Issued but not presented for Payment.	48300.00
30/01/2016	000156	CR	Cheque Issued but not presented for Payment.	55818.00
09/02/2016	000158	CR	Cheque Issued but not presented for Payment.	18696.00
25/02/2016	000160	CR	Cheque Issued but not presented for Payment.	62213.00
15/03/2016	003587	CR	Cheque Issued but not presented for Payment.	72343.00
29/02/2016	731654	CR	Cheque Issued but not presented for Payment.	12444.00
16/03/2016	0024131	CR	Cheque Issued but not presented for Payment.	36550.00

07.02.15		DR	Interest on Bank short credited in Cash Book.	10.00
21.12.13	203981	CR	Cheque Issued but not presented for payment till now and cheque has been Invalid due date exceeds more than 3 months.	34130.00
GRAND TOTAL :-				93891362.47
06/05/2015	882702	DR	Cheque deposited in Bank but not cleared.	-2100.00
06/05/2015	882703	DR	Cheque deposited in Bank but not cleared.	-2100.00
29/02/2016	731654	DR	Cheque deposited in Bank but not cleared.	-12444.00
29/02/2016	362493	DR	Cheque deposited in Bank but not cleared.	-80000.00
16/03/2016	024131	DR	Cheque deposited in Bank but not cleared.	-36550.00
31/03/2016	386230	DR	Cheque deposited in Bank but not cleared.	-233969.00
31/03/2016	485201	DR	Cheque deposited in Bank but not cleared.	-10000.00

30/01/2016	000156	DR	Cheque deposited in Bank but not cleared.	-55818.00
09/02/2016	000158	DR	Cheque deposited in Bank but not cleared.	-18696.00
11/02/2016	002936	DR	Cheque deposited in Bank but not cleared.	-136622.00
23/02/2016	002938	DR	Cheque deposited in Bank but not cleared.	-3301.00
25/02/2016	000160	DR	Cheque deposited in Bank but not cleared.	-62213.00
29/02/2016	002940	DR	Cheque deposited in Bank but not cleared.	-6157.00
15/03/2016	003587	DR	Cheque deposited in Bank but not cleared.	-72343.00
22/03/2016	002946	DR	Cheque deposited in Bank but not cleared.	-5978.00
31/03/2016	384143	DR	Cheque deposited in Bank but not cleared.	-1900000.00
31/03/2016	001325	DR	Cheque deposited in Bank but not cleared.	-800000.00
Pass Book Balance in Bank As Per Reconciliation =				90453071.47

Pass Book Balance as on 31.03.2016 =				98673602.47
Balance amount to be reconciled =				-8220531
Date	Ch.No.	DR/CR	Deion	Amount
Balance as per Cash Book as on dt.31.03.2016				90433291.47
22/03/2016	845899	CR	Cheque Issued but not presented for Payment.	4416.00
30/03/2016	845907	CR	Cheque Issued but not presented for Payment.	15000.00
18/12/2015	845858	CR	Cheque Issued but not presented for Payment.	5054.00
22/03/2016	845898	CR	Cheque Issued but not presented for Payment.	5054.00
30/03/2016	845905	CR	Cheque Issued but not presented for Payment.	284811.00
28/03/2016	354360	CR	Cheque Issued but not presented for Payment.	2625.00
28/03/2016	354361	CR	Cheque Issued but not presented for Payment.	1125.00
28/03/2016	354362	CR	Cheque Issued but not presented for Payment.	1125.00
30/03/2016	916562	CR	Cheque Issued but not presented for Payment.	10000.00

30/03/2016	916563	CR	Cheque Issued but not presented for Payment.	10000.00
31/03/2016	386230	CR	Cheque Issued but not presented for Payment.	233969.00
29/03/2016	386226	CR	Cheque Issued but not presented for Payment.	311557.00
31/03/2016	386229	CR	Cheque Issued but not presented for Payment.	1934873.00
29/02/2016	002942	CR	Cheque Issued but not presented for Payment.	45245.00
29/02/2016	002943	CR	Cheque Issued but not presented for Payment.	92550.00
29/03/2016	002949	CR	Cheque Issued but not presented for Payment.	5540.00
30/03/2016	002950	CR	Cheque Issued but not presented for Payment.	2565.00
11/02/2016	002936	CR	Cheque Issued but not presented for Payment.	136622.00
23/02/2016	002938	CR	Cheque Issued but not presented for Payment.	3301.00
29/02/2016	002940	CR	Cheque Issued but not presented for Payment.	6157.00

22/03/2016	002946	CR	Cheque Issued but not presented for Payment.	5978.00
30/03/2016	001869	CR	Cheque Issued but not presented for Payment.	48300.00
30/01/2016	000156	CR	Cheque Issued but not presented for Payment.	55818.00
09/02/2016	000158	CR	Cheque Issued but not presented for Payment.	18696.00
25/02/2016	000160	CR	Cheque Issued but not presented for Payment.	62213.00
15/03/2016	003587	CR	Cheque Issued but not presented for Payment.	72343.00
29/02/2016	731654	CR	Cheque Issued but not presented for Payment.	12444.00
16/03/2016	024131	CR	Cheque Issued but not presented for Payment.	36550.00
07.02.15		DR	Interest on Bank short credited in Cash Book.	10.00
21.12.13	203981	CR	Cheque Issued but not presented for payment till now and cheque has been Invalid due date exceeds more than 3 months.	34130.00

GRAND TOTAL :-				93891362.47
06/05/2015	882702	DR	Cheque deposited in Bank but not cleared.	-2100.00
06/05/2015	882703	DR	Cheque deposited in Bank but not cleared.	-2100.00
29/02/2016	731654	DR	Cheque deposited in Bank but not cleared.	-12444.00
29/02/2016	362493	DR	Cheque deposited in Bank but not cleared.	-80000.00
16/03/2016	024131	DR	Cheque deposited in Bank but not cleared.	-36550.00
31/03/2016	386230	DR	Cheque deposited in Bank but not cleared.	-233969.00
31/03/2016	485201	DR	Cheque deposited in Bank but not cleared.	-10000.00
30/01/2016	000156	DR	Cheque deposited in Bank but not cleared.	-55818.00
09/02/2016	000158	DR	Cheque deposited in Bank but not cleared.	-18696.00
11/02/2016	002936	DR	Cheque deposited in Bank but not cleared.	-136622.00

23/02/2016	002938	DR	Cheque deposited in Bank but not cleared.	-3301.00
25/02/2016	000160	DR	Cheque deposited in Bank but not cleared.	-62213.00
29/02/2016	002940	DR	Cheque deposited in Bank but not cleared.	-6157.00
15/03/2016	003587	DR	Cheque deposited in Bank but not cleared.	-72343.00
22/03/2016	002946	DR	Cheque deposited in Bank but not cleared.	-5978.00
31/03/2016	384143	DR	Cheque deposited in Bank but not cleared.	-1900000.00
31/03/2016	001325	DR	Cheque deposited in Bank but not cleared.	-800000.00
Pass Book Balance in Bank As Per Reconciliation =				90453071.47
Pass Book Balance as on 31.03.2016 =				98673602.47
Balance amount to be reconciled =				-8220531

It would seen from the above statement that a sum of Rs.8220531.00 , is rolling un-reconciled out of Rs.9053879.00 from the financial year 2012-13,as referred in AR No.40175/2013-14 without proper reconciliation. No steps have been taken by the local authority to reconcile the amount, even after elapsing of three years which reveals the callousness of the NAC authority. As per letter No.15847/dt.27.04.2013 of the Govt. in Finance Deptt. The DDO should maintain a register for reconciliation of receipts and disbursement of scheme fund. Again it is clearly instructed vide Letter No.690-XIV-Aud-1/2003/F dt.21.09.2001 of the Govt. in Finance Deptt. that the local authority is solely responsible for preparation of the bank reconciliation statement. But in spite of issue of such directives no steps appear to have been taken by the local authority for reconciliation of the above discrepancy.

Hence attention of Higher Administrative Authority is invited in this regard to look in to matter and instruct to NAC authority to ensure proper reconciliation of the above discrepancy amounts in order to avoid future complications of loss and mis-utilization of council fund. Till the reconciliation the difference of Rs.8220531.00 is held under objection.

During exit conference the laxity on non preparation of Bank Reconciliation statement was brought to the notice of the Executive Officer of the NAC and discussed about its demerits in absence of reconciliation of such huge difference. However the E.O assured to ensure proper reconciliation of above discrepancy and fact will be intimated to audit.

RECONCILIATION OF PL A/C WITH THAT OF TREASURY PASS BOOK.

A. CB as per PL a/c cash book as on 31.3.2015 = 28866490.65

B. CB as per Treasury Pass book as on 31.3.2015 = 28866490.65

C. Difference = Nil

Non-maintenance of Flexi Account in Bank for parking of Funds of centrally sponsored scheme.

During the period under audit it was observed that a total sum of **Rs.27952525.00** as detailed below has been retained as on 31.03.2016 towards unutilized funds of centrally sponsored schemes implemented by the government through this ULB.

Sl.	Name of the centrally sponsored schematic fund	Amount retained in S.B. a/c as on 31.03.2016 as per cash book.
1	Performance Based incentive grants	3485536.00
2	General Basic area Dev.	1674248.00
3	Solid Waste Management	2450083.00
4.	Annual Maintenance of Road & Bridges	4657935.00
5	BRGF Capacity building	1175500.00
6	MPLAD	832202.00
7	SJSRY	1045433.00
8	14 TH F.C.	6166000.00
9	SBM (IHHL)	6465588.00
	TOTAL	27952525.00

The above amounts were kept in different nationalized banks in shape of Saving Bank deposit accounts instead of keeping them in flexi accounts. In this context it may be pointed out that the Govt. in Finance Department (O) has instructed vide their Letter No. 35425/ F. Dt.12.10.2012 to keep the funds of centrally sponsored plan schemes in Flexi Accounts so that higher interest accruals from such funds can be achieved to expand the coverage of the scheme without affecting the fund flow for implementation of scheme. But in spite of objection and suggestion imparted by the last audit no such instruction was carried out by the Executive Staff of this NAC during the year under audit. Had the funds of centrally sponsored plan schemes been kept in Banks in shape of Flexi Deposit Accounts a sum of Rs.838576.00, as computed below could have been achieved towards interest money over and above the normal interest amount, as usually received on S.B. deposit A/C @ 4% P.A. As such due to non keeping of the above fund in shape of flexi deposit accounts the P.S. sustained the loss of Rs.838576.00, which is considered a major irregularity in management and regulation of NAC Fund.

i). Interest money receivable on Flexi A/C @ 7.0% P.A.

on deposited fund of Rs.27952525.00 = Rs.1956677.00

ii). Interest money received on S.B. A/C @ 4 % P.A.

on deposited fund of Rs.27952525.00 = Rs.1118101.00

iii). Difference = Rs.838576.00

Hence attention of the Local Authority is once again invited in this regard and suggested to do the needful as per the above instruction in order to achieve high returns for expansion of better coverage of the scheme without affecting fund flow for implementation of the scheme and fact reported to audit.

During exit conference the E.O has agreed to open and operate the Flexi A/C.

PARA: 6 STOCK POSITION

Bhuban NAC - 2015-2016

S/no	Material/ Item	Opening Balance	Receipt	Issued	Closing Balance As per Audit	As per stock register	Remarks
1	MDM Rice in Ql.	62.65740	0	0	62.66	62.65740	The position is furnished as per last AR No.104751-2015-16.

Comments

In spite of objection and suggestion imparted in last AR No.40175/AR/2013-14/DKL no compliance appears to have been submitted by the local authority regarding the existence of balance stock of rice whether the same are in consumable stage. Since the cost of above balance stock has been suggested for recovery by the last audit and surcharged against the then E.O. & HC vide para-12.1. of the above mentioned report. The present audit was therefore awaited the result without furnishing any comment.

6.1.. Non-Maintenance of Dead stock Register.

As per provision laid down under Rule-106 of OGFR-Vol-I an account of dead stock , such as Plants, machinery, furniture, Fixtures & equipments etc. should be maintained in a register in Form -6 and a separate page shall be allotted to each article of the stock for record of its transactions in respect of receipt, issue and balance thereof. Further the articles of dead stock should be got verified by the Head of Office at least once in a year and the result of verification should be recorded in the inventory as adhered to Rule-106(iv) of OGFR Vol.I.

But it was observed that no dead stock register has been maintained by the E.O. in spite of purchase of several items of such stock for office use. Hence the local Authority is advised to emphasize on the above matter and suggested the Store section to maintain the stock register forthwith and get verified the same by the authority competent in order to restrict misutilization and loss of stock & stores of NAC and compliance reported to audit. However the stock position of different articles acquired by the NAC on purchase as on 31.03.2016 is furnished in table below.

SL.NO.	NAME OF THE ASSETS	Opening Balance As on Dt.01.04.2015	Purchased During The Year 2015-16	Total	Damaged During The Year 2015-16	Total No Of Assets available as on Dt.31.03.2016
1	Computer-Desktop	6	0	6	0	6
2	Broadband	2	0	2	0	2
3	UPS	5	0	5	0	5
4	TABLE	10	1	11	0	11
5	TYPEWRITER	2	0	2	0	2
6	HP PHOTO COPIER MACHINE 1020	2	0	2	0	2
7	HP PRINTER	5	1	6	0	6
8	CAMERA	2	1	3	0	3
9	QURH STTING MACHINE	3	0	3	0	3
10	CONCRETE CUBS	1	0	1	0	1
11	WATER COOLER	1	0	1	0	1
12	TRACTOR	1	0	1	0	1
13	CESSPOOL	1	0	1	0	1
14	TRICYCLE	16	0	16	0	16
15	WHEEL BARROW	20	0	20	0	20
16	SPARYER	9	0	9	0	9
17	TRAILOR	1	0	1	0	1
18	AUTO TIPPER	1	0	1	0	1

19	DUMPER	1	0	1	0	1
20	CHAIRS	102	0	102	0	102
21	AIR CONDITIONER	2	0	2	0	2
22	COOLER	2	0	2	0	2
23	STABILISER	2	0	2	0	2
24	GENERATOR	1	0	1	0	1
25	CRIMPTING TOOL	1	0	1	0	1
26	PEN DRIVE	1	0	1	0	1
27	TALLY SOFTWARE	1	0	1	0	1
28	STEEL ALMIRAH	7	0	7	0	7
29	DOOR CLOSER	1	0	1	0	1
30	DUST BIN	100	0	100	0	100
31	INCUMBENCY BOARD	1	0	1	0	1
32	RACK	2	0	2	0	2
33	CALCULATOR	3	0	3	0	3
34	CATRIDGE	3	0	3	0	3
35	CC CAMERA	10	0	10	0	10
36	SCANNER	1	0	1	0	1
37	CR SHEET STAGE FRAME	0	1	1	0	1
38	CIVIL ENGINEERING EQUIPMENT	0	1	1	0	1
39	STREET LIGHT	0	90	90		90
40	HIGH MAST LIGHT	0	1	1		1
GRAND TOTAL :-		329	96	425	0	425

PARA: 7 INVESTMENT

Bhuban NAC - 2015-2016

S/no	Opening Balance of Investment as on (DD MM YYYY)	Opening Balance(In Rs:)	Amount Encashed during the Year under Audit(In Rs:)	Total(In Rs:)	Amount Invested during the Year under Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Audit	Closing Balance Audit(In Rs:)	Closing Balance as per (DD MM YYYY) Investment Ledger	Closing Balance Investment Ledger(In Rs:)	Difference(In Rs:)	Remarks
1	01-04-2015	500.00	0.00	500.00	0.00	31-03-2016	500.00	31-03-2016	500.00	0.00	The position is taken as per last A.R.No.104751-20 15-16
2	01-04-2015	750.00	0.00	750.00	0.00	31-03-2016	750.00	31-03-2016	750.00	0.00	-do-
3	01-04-2015	1000.00	0.00	1000.00	0.00	31-03-2016	1000.00	31-03-2016	1000.00	0.00	-do-
4	01-04-2015	5.00	0.00	5.00	0.00	31-03-2016	5.00	31-03-2016	5.00	0.00	-do-
5	01-04-2015	500.00	0.00	500.00	0.00	31-03-2016	500.00	31-03-2016	500.00	0.00	-do-
	GRAND TOTAL	2755.00	0.00	2755.00	0.00		2755.00		2755.00	0.00	

DETAILS OF CB ON INVESTMENT & Comments :

The above invested amounts are rolling in audit report figure since long. It was observed that this amount has not been counted as a part (component) in closing balance amount of the cash book since the years together. Therefore the existence of the above investments is quite doubtful. In spite of objection and suggestion imparted in last and previous audit reports the E.O. of the NAC has not been conducted the physical verification and result thereof not intimated to audit. As a result the existence of above mentioned investments could not be yet ascertained by the present audit.

Hence the Executive Officer of the N.A.C is once again requested to query the above matter and intimated the actual fact as soon as possible to audit for necessary record of information .

During exit conference the above matter was placed in discussion . The E.O. stated that as the investments are very old and the concerned file & registers are not made available in office, so it is difficult to ascertain and produce the actual position of investment. However steps are being taken to short out the register very soon and fact will be intimated.

PARA: 8 **ADVANCE**

Bhuban NAC - 2015-2016

Sno	Advance Outstanding as on (DD MM YYYY)	Cashbook Name	Advance Outstanding (In Rs:)	Advance Paid during the Year under Audit(In Rs:)	Total(In Rs:)	Advance adjusted during the Year under Audit(In Rs:)	Advance Outstanding as per (DD MM YYYY) Audit	Advance Outstanding Audit (In Rs:)	Advance Outstanding as per (DD MM YYYY) Cash Book	Advance Outstanding Cash Book(In Rs:)	Difference (In Rs:)	Remarks
1	01-04-2015	Accountant cash book	1446853.23	3834870.00	5281723.23	3511500.00	31-03-2016	1770223.23	31-03-2016	1770223.23	0.00	
	GRAND TOTAL		1446853.23	3834870.00	5281723.23	3511500.00		1770223.23		1770223.23	0.00	

Comments :

Details of Advance paid and Adjusted during 2015-16 in respect of Bhuban NAC.

Advance paid during 2015-16					Advances adjusted during 15-16		
Sl.	Name of the person	Ref. to Vr.No/Date	Amount	Purpose	Amount adjusted	Ref. to Vr./Date	Balance to be adjusted out of 15-16
1	Chittaranjan Mishra, Contractor	04.04.2015	600000.00	Const.of Kalyan Mandap	600000.00	Cash deposited in PNB on 31.3.2016	0
	-do-	10.04.2015	500000.00	-do-	500000.00	-do-	0
	-do-	27.05.2015	100000.00	-do-	100000.00	-do-	0
	-do-	11.06.2015-	100000.00	-do-	100000.00	-do-	0
	-do-	25.06.2015	100000.00	-do-	100000.00	-do-	0
	-do-	11.12.2015	450000.00	-do-	450000.00	-do-	0
	-do-	29.04.2015	350000.00	-do-	50000.00	-do-	300000
	-do-	26.02.2016	100000.00	-do-	0.00	-do-	100000
	-do-	10.04.2015	500000.00	Const. of conference hall	500000.00	-do-	0
	-do-	29.04.2015	300000.00	CCRoad from RI office to Bank Bihri house	300000.00	-do-	0
		Total	3100000.00		2700000.00		400000
2	Duryodhan Shoo,ACP	05.06.2015	39870.00	DKL Mahostav	0	0	39870
3	-DO-	10.07.2015	20000.00	-do-	0	0	20000
		Total	59870.00		0.00	0	59870
4	Satyabrat Sahoo,ATC	12.08.2015	60000.00	Obs. Of Independence day	60000.00	181/31.3.16	0
		28.08.2015	60000.00	Obs. Of LSG Day	60000.00	182/31.3.16	0
		14.01.2016	60000.00	Obs. Of republic day	0	0	60000
		Total	180000.00		120000.00		60000
5	Kodandadhar Pothal, peon	16.09.2015	30000.00	Rep. of furnitures	30000.00	97 to 100/15.1015	0
		19.10.2015	15000.00	TC of RCC slab	15000.00	473/01.12.15	0
		29.02.2016	15000.00	IEC Awareness camp.	0	0	15000
		Total	60000.00		45000.00		15000
6	Jagdish Naik,JE	04.03.2016	250000.00	Const. of Com. Toilet	250000.00	710/30.3.16	0
7	Haladhar Dehury,ATC	23.3.2015	0	Dist. Of OAP	200000.00	180/31.3.16	0
8	Rabindranath Behera,ATC	20.01.15	0	Obs.of republic day	65000.00	183/31.3.16	0
9	FA to staff	10/2015	0	F.A .	57500.00	Monthly upto 7/15	0
10	FA to staff	08.10.2015	185000.00	F.A .	74000.00	Monthly upto 2/16	111000
		GRAND TOTAL	3834870.00		3511500.00		645870

8.1. Year-wise break up of old & long outstanding advances as on 31.3.2016.

Due to non-maintenance of outstanding register of advances, and in absence of proper maintenance of advance register the year-wise break up of outstanding advances as on 31.03.2016 could not be ascertained properly. However the same is worked out basing upon the data, incorporated in last audit reports, and references from the records, and registers as could be made available to audit and furnished below.

Financial Year	Amount
Up to 2001-02	730200.23
2002-03	55000.00
2003-04	10000.00
2004-05	7653.00
2005-06	85000.00
2008-09	50000.00
2009-10	60000.00
2011-12	100000.00
2012-13	6500.00
2014-15	20000.00
2015-16	645870.00
Total	1770223.23

It would be revealed from the above break up of outstanding advances that no tangible steps are taken by the local authority to adjust the old and long outstanding balance of advances. The reason, behind non-adjustment of such long, and old outstanding advances is due to the fact that the detailed list of staff, and persons, against whom such long, and old advances are rolling since long have not been yet worked out. As a result of which follow up actions for adjustment of such outstanding advances are badly delayed. Due to negligence, and inaction of the Local authority those outstanding advances have become unsecured. Hence attentions of Higher Administrative Authorities are invited in this regard to insist the Executive Authority of the Samiti to work out at first the detailed list of advances from the cash books, and then adopt a special drive on the score for early adjustment of long, and old outstanding advances by either making the cash recovery or by obtaining authenticated vouchers from the denigrated advance, and action taken in this regard should be reported to audit.

During exit conference the E.O. was motivated to adjust the long and old outstanding advances on priority basis for better interest of the NAC, as the same have already become unsecured. He is also agreed to take tangible steps in this context.

8.2. Non-adjustment advances for more than a year.

It would be seen from the above break up of outstanding advances, as mentioned in above para that a sum of Rs.20000.00 sanctioned as advance on dt.11.06.14 to Sri Satyabrata Sahoo, ATC during the financial year 2014-15 is still kept unadjusted as on 31.03.2016. No sincere steps have been taken by the sanctioning authority of this advance to adjust the same during period of his incumbency, even after elapsing of one year from the date of sanction. As a result of which the amount of advance has been encroached by the concerned staff willfully without considering its adjustment in time. The reasons of non-adjustment of this advance have not been also pointed out to audit, even after issue of audit objection statement to the local authority. In absence of suitable reasons it cannot be said that the very purpose of payment of the advance is being fulfilled, as such the amount of advance has been encroached by the concerned staff unduly till the end of fiscal 2015-16, which is considered highly irregular, and unauthorized. Hence as per instruction contained in circular No.2221/F Dt.08.03.2002, & No.15179/Dt.28.9.2013 of DLFA such un-authorized retention of cash advances of Rs.140279.00 without adjustment is treated as loss to the Samiti and suggested for recovery from Dr. Tapaswini Guru, Ex-E.O and Sri SB Sahoo,ATC in equal share.

On the day of exit conference the result of non adjustment of advances in a time frame was discussed with the E.O. He assured to take immediate action to adjust the above advances either by obtaining the authenticated vouchers or by cash recovery as the case may be he thinks proper.

Responsible Person for this paragraph

Sno	Name	Designation	Adress	Amount(In Rs.)
1	Dr. Tapaswini Guru	Ex-E.O	Now working as E.O in Subarnapur Municipality in District of Subarnapur	10000.00
2	Sri Satyabrata Sahoo	ATC	C.O.Executive Officer,BHuban NAC AT-PO-Bhuban, Dist-Dhenkanal.	10000.00

PARA: 9 GRANTS

Bhuban NAC - 2015-2016

S/no	Grants Outstanding as on (DD MM YYYY)	Grants Outstanding (In Rs:)	Grants Received during the Year under Audit(In Rs:)	Total(In Rs:)	Grants Spent during the Year under Audit(In Rs:)	Grants unspent as on (DD MM YYYY)	Grants unspent (In Rs:)	Remarks
1	01-04-2015	58065733.00	53181798.00	111247531.00	52208832.00	31-03-2016	59038699.00	
	GRAND TOTAL	58065733.00	53181798.00	111247531.00	52208832.00		59038699.00	

Comments :

9.1. Efficiency on spending of Govt.Grants.

It would be revealed from the above computation that a sum of Rs.58065733.00 was outstanding towards unspent balance of grants relating to previous years for utilization at the beginning of the financial year 2015-16 as on 1.4.2015. During the year under audit grants to the extent of Rs.53181798.00 was allotted by the Govt. towards utilization on different programmes. Thus a total sum of Rs.111247531.00 was available in the NAC chest during the year 2015-16 for implementation of different schemes of the government. But out of this available fund a sum of Rs.52208832.00 only was utilized during the year under audit leaving the balance amount of Rs.59038699.00 at the end of the financial year 2015-16 as on 31.3.2016. As such the utilization of grant was found low in comparison to the volume of grants available with the N.A.C. The overall utilisation of grants of this NAC during the year under audit is about 46.93 % .The detailed position of scheme-wise grants are furnished below for reference of evaluation on utilization.

SL.No.	Name Of The Scheme.	OB As On dt.01.04.15	Grant Received F/Y 2015-16.	TOTAL FUNDS AVAILABLE	Expenditure Made During 2015-16.	Balance As On DT.31.03.16
1	ROAD DEVELOPMENT	3063135.00	1492000.00	4555135.00	2662609.00	1892526.00
2	PERFORMANCE BASED INCENTIVE GRANT	4212000.00	1750000.00	5962000.00	2476464.00	3485536.00
3	Park & Greenery	555410.00		555410.00	0.00	555410.00
4	OCTROI GRANT	14372666.00	14140000.00	28512666.00	27859095.00	653571.00
5	Annual Maintainance of Roads & Bridges (13th Finance & State Plan)	7330000.00	2543000.00	9873000.00	5215065.00	4657935.00
6	Non Residential Building	41133.00	561000.00	602133.00	312086.00	290047.00
7	SRC	1661751.00		1661751.00	0.00	1661751.00
8	Motor Vehicle Tax	1035329.00	1503000.00	2538329.00	937788.00	1600541.00
9	Special Problem Fund	550183.00	0.00	550183.00	500000.00	50183.00
10	Solid Waste Management	2450083.00	0.00	2450083.00	0.00	2450083.00
11	Festival Grant	50000.00	0.00	50000.00	0.00	50000.00
12	Construction Of CC Road	983336.00	0.00	983336.00	0.00	983336.00
13	Devolution Of Fund	8806995.00	7527000.00	16333995.00	2168842.00	14165153.00
14	General Area Basic Grant	4926398.00	0.00	4926398.00	3252150.00	1674248.00
15	BRGF Capacity Building	1175500.00	0.00	1175500.00	0.00	1175500.00

16	Entertainment Tax	28000.00	0.00	28000.00	0.00	28000.00
17	MLA LAD	509888.00	1714107.00	2223995.00	1572407.00	651588.00
18	MP LAD	779707.00	500000.00	1279707.00	447505.00	832202.00
19	BRGF	2180083.00	0.00	2180083.00	4353821.00	-2173738.00
20	SJSRY	1045433.00	0.00	1045433.00	0.00	1045433.00
21	Harischandra Sahayat Grant	42000.00	130000.00	172000.00	172000.00	0.00
22	Manual Scavanger	13000.00	0.00	13000.00	0.00	13000.00
23	Untied Fund	82550.00	0.00	82550.00	0.00	82550.00
24	Construction of Town Hall	22019.00	0.00	22019.00	0.00	22019.00
25	FDR	2076513.00	0.00	2076513.00	0.00	2076513.00
26	Construction of Sweeper Quarter	30500.00	0.00	30500.00	0.00	30500.00
27	Construction of Bathing Ghat	1872.00	0.00	1872.00	0.00	1872.00
28	Janata Souchalaya	69000.00	0.00	69000.00	0.00	69000.00
29	RM Work Shop	5340.00	0.00	5340.00	0.00	5340.00
30	Election	1000.00	28700.00	29700.00	1000.00	28700.00
31	Const. of market	-35091.00	0.00	-35091.00	0.00	-35091.00
32	SBM (IHHL)	0.00	6723588.00	6723588.00	258000.00	6465588.00
33	Grant For Arrear Pension & Basic Services.	0.00	7100000.00	7100000.00	0.00	7100000.00
34	OULM	0.00	1179000.00	1179000.00	20000.00	1159000.00
35	Grant For honorarium,Sitting Fees,TA/DA.	0.00	56000.00	56000.00	0.00	56000.00
36	Cultural Grant From ADM DKL	0.00	39870.00	39870.00	0.00	39870.00
37	Implementation of NFS Act	0.00	28533.00	28533.00	0.00	28533.00
38	14 th FC Basic Grant	0.00	6166000.00	6166000.00	0.00	6166000.00
	TOTAL :-	58065733.00	53181798.00	111247531.00	52208832.00	59038699.00
	OTHER THAN GRANT					
1	TLC	37047.00	0.00	37047.00	0.00	37047.00
2	SECC (Remuneration to Enumerator)	85860.00	0.00	85860.00	0.00	85860.00
3	Rehabitaion To Handicapped	48000.00	0.00	48000.00	0.00	48000.00
4	MDM	35422.00	0.00	35422.00	0.00	35422.00
5	SOP NOAP	-1705800.00	12170100.00	10464300.00	10429000.00	35300.00
6	NFBS	-260000.00	0.00	-260000.00	40000.00	-300000.00
7	CENSUS	43965.00	0.00	43965.00	0.00	43965.00
8	OMDC	0.00	768000.00	768000.00	577020.00	190980.00
9	Unclassified Amount	2467942.00	0.00	2467942.00	300000.00	2167942.00
	TOTAL :-	752436.00	12938100.00	13690536.00	11346020.00	2344516.00
	Grand Total :-	58818169.00	66119898.00	124938067.00	63554852.00	61383215.00

The reasons of low spending of grants were asked for to be pointed out to audit. But in response to audit objection statement issued on this score no suitable remarks were offered by the local authority. On verification of records it was learnt that allocation of funds has been made by the sanctioning authorities properly. But due to lack of proper estimation of developmental works, supervision, monitoring, and field visit in implemented sites, the utilization of grants on different schemes has not been expedited.

Hence attention of the Executive Authority of N.A.C is invited in this context and suggested to mobilise his staff as deemed proper fit to utilize the unspent balance of grants in stipulated time for the greater interest of the Urban people so that the very purpose of sanction of Govt, grants can be fruitful.

The laxity on utilization of grants timely was discussed with the E.O on the day of exit conference. It was reminded that due to aspect of low spending of govt. grants the urban people are badly neglected to get utility from the beneficial schemes. However the E.O is agreed to expedite the utilization of grants as per observation of audit.

9.2. Utilization of Grants by way of diversion.

It would be found from the above statement of Grants that sum of Rs.2173738.00 has been excess utilized on the B.R.G.F head of account than the allotment available in the respective head. The excess expenditure has been incurred during the year under audit out of the available funds of other heads by way of diversion/encroachment.

It is worthwhile to mention here that diversion of fund is strictly prohibited as per the OM Rules-1953. As such Rs. 2173738.00 has been spent in contravention to OM Rule which was considered highly irregular and unauthorized. Hence immediate action may be taken to recoup the above diverted amount by obtaining the fresh and further allotment from the funding agency of respective grant and fact reported to audit, till then the excess expenditure of Rs. 2173738.00 is kept under objection.

In interim compliance the E.O.stated that actually the excess expenditure incurred under BRGF grants amounting Rs.2173738/- was met out of accumulated interest amount of BRGF Grant subject to prior permission of PD DRDA,DKL vide Letter No.1047 Dt.15.03.16.But during exit conference the relevant approval letter of the P.D,DRDA and accumulated amount of interest money could not be produced to audit to establish the fact. However the E.O. is suggested to submit the same at the earliest for settlement of the objection.

9.3. Grants utilized beyond the stipulated time.

As per the provision made under Rule-171 of OGFR Vol-I grants received during a year should be utilized during the same financial year, or within one year from the date of their sanction. But in course of checking it was revealed that the following grants were found to be utilized during the year under audit out of the unspent amounts of grants of previous years.

Sl. No.	Head of account	Amount of expenditure	Remarks.
1	ROAD DEVELOPMENT	1170609.00	
2	PERFORMANCE BASED INCENTIVE	726464.00	
	OCTROI	13719095.00	
	MAINT. OF ROAD & BRIDGES	2672065.00	
	SPL. PROBLEM FUND	500000.00	
	GENERAL BASIC BASIC	3252150.00	
	BRGF	2180083.00	
	HSY	42000.00	
	Total	24262466.00	

In support of above expenditure, the local authority was asked to be produced the fresh approval of the sanctioning authorities of above grants for verification of authenticity of utilization of unspent balance amounts of previous year grants, but neither the approval of the sanctioning authority of respective grants was shown to audit, nor any suitable remark was offered on this score to audit.

Hence the local authority is suggested to take tangible steps to obtain the ex-post facto approval from the sanctioning authority of respective grants, in case the approval not sought for and produced the same before the next audit for regularization of the above expenditure, till then the expended grants of preceding year for amounting Rs.24262466.00 is held under objection.

9.4. Year wise break up of Pending Grant .

Due to non-maintenance of register on grants of various schemes and in absence of maintenance of register of abstract of receipts and expenditure and due lack of cash analysis of subsidiary cash books of schematic funds the year-wise break up of unutilized grants could not be traced out properly. However the same has been worked out basing upon the data incorporated in the last and previous audit reports, and reference from the records and registers as could be made available to audit and furnished below.

The Executive Officer of the NAC is however advised to maintain the above register being recorded the entries therein forthwith and produce to next audit for verification and record of necessary information.

Year	Amount
Up to 2010-11	1631183.00
2011-12	4755264.00
2012-13	3967913.00
2013-14	4971266.00
2014-15	7021573.00
2015-16	36691500.00
Total	59038699.00

As per the provision made under Rule-171 of OGFR Vol-I grants received during a year should be utilized during the same financial year, or within one year from the date of their sanction. But it would be seen from the position of above pendency that unspent amounts of grants relating to previous years have been retained unduly in the NAC chest without refund of same to the funding authorities as the stipulated period of utilization of the said grants has already been passed away. Hence the local authority is suggested to refund the unspent balance of grants pertaining to the previous years to the sanctioning authorities, if there is no prospect of utilization as per the terms and conditions adhere to the sanction orders, otherwise utilize the same at the earliest after obtaining the fresh approval from the sanctioning authorities of the respective grants and compliance reported to audit.

PARA: 10 UTILISATION CERTIFICATE

Bhuban NAC - 2015-2016

S/no	U.C Outstanding as on (DD MM YYYY)	U.C Outstanding(In Rs:)	U.C due for submission during the period under Audit(In Rs:)	Total(In Rs:)	U.C Submitted during the period under Audit(In Rs:)	U.C needs to be submitted as on outstanding as on (DD MM YYYY)	U.C needs to be submitted as on outstanding (In Rs:)	Remarks
1	01-04-2015	153135733.00	52208832.00	205344565.00	17469795.00	31-03-2016	187874770.00	
	GRAND TOTAL	153135733.00	52208832.00	205344565.00	17469795.00		187874770.00	

Comments :
10.1. Inefficient action on submission of Utilization Certificates :-

As per Rule-173 of OGFR Volume-I read with F.D. L.No.8437/F dt. 6.3.2012 and F.D L.No-029539 dt.20.10.14, the U.C should be submitted only after incurring of actual expenditure to proper quarters. As per Rule 170 and 171 of OGFR Vol-I, grants received should be utilized within the same financial year during which the grants are received and UCs should be submitted by 30th June of the subsequent year to the funding authority as well as Principal Accountant General (A&E), Odisha.

But it would be seen from the above table that the pace of submission of utilization certificates has not been accelerated in accordance with the pendency of utilization certificates, which implies that submission of U.C. has not been expedited in due course soon after incurring the expenditure of grants as per the instructions issued in above mentioned directive of the Govt.. As a result the position of U.C has been mounted high.

Hence the Executive Officer of the NAC is suggested to take all the tangible steps to clear up the above pendency to the minimum extent, as far as practicable, and fact reported to audit.

10.2. Year –wise break up of pending U.C.

Due to non-maintenance of register on grants on various schemes and in absence of maintenance of register of U.C. the year-wise break up of unutilized grants and outstanding U.C. thereof could not be traced out properly. However the same has been worked out basing upon the data incorporated in the last and previous audit reports, and reference from the records and registers as could be made available to audit and furnished below.

The E.O. is however advised to maintain the U.C. register being recorded the d entries therein forthwith and produce to next audit for record of necessary information.

Year	Amount
Upto 09-10	55133193.00
10-11	38439889.00
11-12	16563657.00
12-13	20808981.00
13-14	9883991.00
14-15	31955019.00
15-16	15090040.00
TOTAL	187874770.00

It would be revealed from the above pendency of U.C. that no sincere steps have been taken by the local authority to clear up the above pendency of UC as per Rule-173 of OGFR Vol-I. In this connection it may be pointed out here that pendency of utilization certificates involves with the risk of losing fresh and further grants from the funding authorities. Hence immediate action need be taken on priority basis to clear up such pendency in order to avoid above obstacle in receiving of fresh & further grants and compliance reported.

10.3.Details of Utilization Certificates submitted during the year 2015-16.

Sl.No.	Name of the Scheme (Grant)	Amount of U.C Submitted	Received vide G.O.No & Dt.	Despatched To Funding Agency From ADM/COLLECTOR Dhenkanal vide Letter No & Dt.	Remarks

1	MOTOR VEHICLE	47229.00	G.O No 2518 /H&UD Dt-31.01.14	187/24.06.15	
2	MOTOR VEHICLE	303211.00	G.O No 19587 /H&UD Dt-26.09.14	187/24.06.15	
3	GENERAL AREA BASIC GRANT	321174.00	G.O No 5122 /H&UD Dt-25.02.14	185/24.06.15	
4	GENERAL AREA BASIC GRANT	39776.00	G.O No 14916 /H&UD Dt-25.07.14	185/24.06.15	
5	MAINTENANCE OF ROADS & BRIDGES (13TH FC)	320316.00	G.O No 3438 /H&UD Dt-10.02.14	183/24.06.15	
6	MAINTENANCE OF ROADS & BRIDGES (13TH FC)	498140.00	G.O No 7344 /H&UD Dt-04.03.15	183/24.06.15	
7	ROAD DEVELOPMENT	225498.00	G.O No 3574/H&UD Dt-11.02.14	181/24.06.15	
8	ROAD DEVELOPMENT	289148.00	G.O No 37207 /H&UD Dt-28.12.13	181/24.06.15	
9	PERFORMANCE BASED INCENTIVE GRANT	213557.00	G.O No 30088 /H&UD Dt-02.11.12	179/24.06.15	
10	PERFORMANCE BASED INCENTIVE GRANT	86443.00	G.O No 8125 /H&UD Dt-25.02.13	179/24.06.15	
11	DATA BASE & MAINTENACE OF ACCOUNTS	38374.00	G.O No 2066 /H&UD Dt-29.01.09	177/24.06.15	
12	DATA BASE & MAINTENACE OF ACCOUNTS	29000.00	G.O No 6511 /H&UD Dt-07.03.09	177/24.06.15	
13	DATA BASE & MAINTENACE OF ACCOUNTS	29000.00	G.O No 29811 /H&UD Dt-05.12.09	177/24.06.15	
14	DATA BASE & MAINTENACE OF ACCOUNTS	23326.00	G.O No 31850/H&UD Dt-31.12.09	177/24.06.15	
15	OCTROI	1123965.00	G.O No 27139 /H&UD Dt-31.08.13	207/29.07.15	
16	OCTROI	181621.00	G.O No 4413 /H&UD Dt-19.02.14	207/29.07.15	
17	OCTROI	3116000.00	G.O No 9301 /H&UD Dt-02.05.14	207/29.07.15	
18	OCTROI	1703254.00	G.O No 14501 /H&UD Dt-19.07.14	207/29.07.15	
19	OCTROI	2800217.00	G.O No 4343 /H&UD Dt-10.02.15	207/29.07.15	
20	OCTROI	1400258.00	G.O No 13332/H&UD Dt-25.05.15	207/29.07.15	
21	MOTOR VEHICLE	372789.00	G.O No 19587 /H&UD Dt-26.09.14	340/17.12.15	
22	MOTOR VEHICLE	24090.00	G.O No 3820/H&UD Dt-06.02.15	340/17.12.15	
23	GENERAL AREA BASIC GRANT	1531224.00	G.O No 14916 /H&UD Dt-25.07.14	340/17.12.15	
24	GENERAL AREA BASIC GRANT	502598.00	G.O No 6908/H&UD Dt-28.02.15	340/17.12.15	
25	MAINTENANCE OF ROADS & BRIDGES (13TH FC)	654250.00	G.O No 7344 /H&UD Dt-04.03.15	340/17.12.15	
26	ROAD DEVELOPMENT	6408.00	G.O No 37207 /H&UD Dt-28.12.13	338/17.12.15	
27	ROAD DEVELOPMENT	355698.00	G.O No 3804 /H&UD Dt-13.02.14	338/17.12.15	
28	ROAD DEVELOPMENT	252222.00	G.O No 127/H&UD Dt-01.01.15	338/17.12.15	
29	ROAD DEVELOPMENT	188889.00	G.O No 130/H&UD Dt-01.01.15	338/17.12.15	
30	ROAD DEVELOPMENT	480034.00	G.O No 133/H&UD Dt-01.01.15	338/17.12.15	
31	NON RESIDENTIAL BUILDING	312086.00	G.O No 1991/H&UD Dt-20.01.15	338/17.12.15	
GRAND TOTAL :-		17469795.00			

PARA: 11 MISAPPROPRIATION & DEFALCATION

11.1 - Excess disbursement shown on OAP/NOAP/ODP than the actual amount paid to the beneficiary.

While verifying the acquittance rolls of OAP/NOAP beneficiaries of the NAC it was found that a total sum of Rs. 1800.00 was excess exhibited on disbursement of Arrear pension on MBPY/IGNOAP for the month Sept. & Oct.-2015. During verification it was disclosed that the following pensioners were present and received their pensions for the month as mentioned against them below. But during succeeding moth they were once again shown to be disbursed the amount for the same month as arrear. Due to such omission they were excess paid Rs.1800.00 which needs recovery from Sri Haladhar Dehury, ATC .

Sl	Sl. No. of Pensioner with Ward	Paid for the month	Amount	Pension	Person responsible
1	MBPY-SI.162.ward no-2	Oct-2015	600.00	OAP/ODP	Sri Haldhar Dehury,(ATC)
2	IGNOAP-52,Ward-5	Sept-2015	300.00	OAP/ODP	Sri Haldhar Dehury,(ATC)
3	MBPY-97,Ward-5	Spt-2015	300.00	OAP/ODP	Sri Haldhar Dehury,(ATC)
4	MBPY-125,Wad-3	Oct-2015	600.00	OAP/ODP	Sri Haldhar Dehury,(ATC)
	Total		1800.00		

However on issue of audit objection statement the amount of Rs1800.00 has been recovered from Sri Dehury,ATC vide M.R.No.4485/dt.27.4.2017 and credited in cash book on same date.

11.2 - Excess disbursement shown than the pension paid to the Pensioners.

Again on checking the acquittance rolls of Pensioners of ODP it was found that for the month of Aug-15 a total sum of Rs. 4500.00 was disbursed to 15 nos. beneficiaries @Rs.300/each by Sri Rabindra Kumar Behera, ATC but as against the same amount disbursement of Rs.4800.00 was exhibited in disbursement certificate. As such Rs.300.00 (4500-4800) was excess shown on disbursement to ODP beneficiaries for the month of Aug-2015 which need be recovered from Sri Behera and credit shown to audit.

However on issue of audit objection statement the amount of Rs.300.00 has been recovered from Sri Behera vide M.R.No.4298/dt.26.4.2017 and credited in cash book on same date.

11.3 - Amount collected but not deposited to Office Fund.

On checking of M.R. book with reference to DCR and cash book it was found that a total sum of Rs.11160.00, as details blow was collected by Sri Duryodhan Sahoo,DEO towards various dues of the NAC but the same were not deposited by him towards credit of NAC fund which was considered highly irregular.

Sl	Ref. to MR No	Date of collection	Amount collected	Purpose of collection.
	5114	06.10.15	2100.00	Tendered paper cost
	5115	06.10.15	2100.00	Tendered paper cost
	5117	09.10.15	500.00	Tendered paper cost
	5118	09.10.15	2000.00	Tendered paper cost
	5119	11.12.15	10.00	Miscellaneous
	5120	15.01.16	500.00	Tendered paper cost
	5121	01.02.16	500.00	Tendered paper cost
	5122	01.02.16	10.00	Miscellaneous
	5123	04.02.16	500.00	Tendered paper cost
	5206	04.12.15	420.00	Tendered paper cost
	5207	04.12.15	420.00	Tendered paper cost
	5208	04.12.15	420.00	Tendered paper cost

5209	04.12.15	420.00	Tendered paper cost
5210	04.12.15	420.00	Tendered paper cost
5211	04.12.15	420.00	Tendered paper cost
5212	04.12.15	420.00	Tendered paper cost
Total		11160.00	

Immediate action may be taken to recover the amount from Sri Sahoo,DEO and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.11160.00 has been recovered from Sri Duryodhan Sahoo,DEO vide M.R.No.5132/dt.26.4.2017 and credited in cash book on same date.

11.4 - Less credit of NAC fund due to mistake on collected amount.

On checking of M.R. book with reference to DCR and cash book it was found that a total sum of Rs.2000.00, as details blow was less deposited by Sri Satyabrata Sahoo,ATC towards various dues of the NAC than the amount he collected from the various payee.

SI	MR No.	Date of collection	Amount collected	Amount deposited	Less deposited
1	5084	28.06.15	1000.00	500.00	500.00
2	5094	13.07.15	2815.00	1815.00	1000.00
3	5399	19.11.15	1000.00	500.00	500.00
4		Total	4815.00	2815.00	2000.00

Again on verification it was found that Sri Sahoo, ATC had collected a total sum of Rs.90586.00 vide MR No. 5301 to 5400 towards various dues of NAC but on account of calculation mistake he had deposited only 89586.00 in the office. As a result Rs.1000.00 was less deposited to the office on this score.

Thus a total sum of Rs.3000.00 was less deposited by Sri Sahoo, ATC due to above omission which need be recovered early and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.3000.00 has been recovered from Sri Sahoo,ATC vide M.R.No.5133/dt.26.4.2017 and credited in cash book on same date.

PARA: 12 LOSS OF STOCK & STORE

12.1 - No Loss of stock and store cases are detected from the verified records during the period of audit.

PARA: 13 AUDIT OF RECEIPTS

13.1 - Assessment of Statutory Taxes from the Households of the NAC.

13.1.Assessment of Statutory Taxes from the Households of the NAC.

The assessment of taxes is generally fixed by the valuation deptt. Basing on the value of holding tax, lighting tax, water tax etc. Usually

collected at the rate as specified by the Govt. in H & UD Deptt. and subsequently approved by the concerned council . During the course of audit ,it was observed that the collection of taxes was made as per the annual value of the holding prepared and approved by the valuation authority during the financial year 1998-99 and was effective w.e.f 1.4.2007 . But the new valuation has been made effective by the council during the financial year 2010-11. During the year under audit the tax was collected @ of 10% of the modified annual value of the holding assessed during the financial year 2010-11.

Rate of Taxes collected during 2015-16.

- 1-Holding tax @ 6% of annual value.
- 2-Light tax @ 2% of annual value.
- 3-Water tax @ 2% of annual value.

13.2. Non-assessment of Taxes on New holdings.

During verification it was observed that neither any assessment of taxes towards new holdings was made, nor the same tax was included in the current Demand of Holding Taxes for the year 2015-16. It may be pointed out here that during the last three decades various beneficial schemes have been introduced and implemented by the Govt. throughout the State for upliftment of livelihood of the urban people. The people of the urban area have been also got utility thereon and in the mean time they have standardized their living condition. As a result several buildings have been constructed newly in town under jurisdiction of the Bhuban NAC area in each and every year, but it is a matter of great concern that not a single amount was found to be assessed on such new holdings during the year covered under audit for augmentation of statutory revenue of the NAC.

Hence the attention of the NAC Authority is invited in this regard to take an effective measure to impose the taxes on such newly constructed buildings by mobilizing the NAC staff for better interest of the NAC and fact reported to audit.

13.3.Non-maintenance of Building Plan Register.

The building plan register of the NAC for the year 2015-16 was not maintained in accordance with the Rule-525 & 526 of OM Rules-1953. As such the position of building permitted for new construction, addition and alteration to the old and existing buildings could not be ascertained.

Hence proper maintenance of said register need be ensure forthwith and compliance reported to audit.

13.2 - Collection of Statutory Taxes.

In absence of maintenance of Demand ,Collection, and Balance register of Statutory Taxes of the N.A.C. the position of collection & balance of different taxes could not be worked out properly and furnished the same in the report. However the same has been worked out basing upon the figures and data of the records and registers as could be made available to audit and furnished below.

It is worthwhile to mention here that maintenance of D C B register of statutory taxes is mandatory as per Rule-176 of Odisha municipal Rule -1953. Due to non- maintenance of D C B register the NAC may suffer unaccountable losses towards its own sources of income in future due to lack of proper reference of area dues of taxes. Hence attentions of the NAC Authorities are invited in this regard to do the need full for early maintenance of the above register for better interest of the NAC .

Demand			
Item	Arr.	Current	Total
Holding Tax	1002810.87	510734.50	1513545.37
Lighting Tax	400533.18	170244.80	570777.98
Water Tax	375993.77	170244.80	546238.57
Total	1779337.82	851224.10	2630561.92

Collection			
Item	Arr.	Current	Total

		(Inc. Rebate)	
Holding Tax	66962.00	139683.00	206645.00
Lighting Tax	22130.00	46251.00	68381.00
Water Tax	22008.00	46316.00	68324.00
Total	111100.00	232250.00	343350.00

Balance

Item	Arr.	Current	Total
H. Tax	935848.87	371051.50	1306900.37
Lighting	378403.18	123993.80	502396.98
Water	353985.77	123928.80	477914.57
TOTAL	1668237.82	618974.10	2287211.92

It would be revealed from the above position of taxes that the percentage of collection is very poor in comparison to the amount of Demand for the year 2015-16. Hence the local authority is advised to take sincere and effective steps for acceleration the pace of collection of statutory revenue of the NAC. In this context it may be pointed out that the local authority should adopt some innovative and encouraging methods to accelerate the pace of collection of taxes. Besides the system of reward and punishment should be introduced as and when required as provided under Odisha Municipal Rules for a better achievement in state of collection of taxes.

During exit conference the Executive Officer stated that action will be taken to raise the collection & to maintain proper DCB Register to watch the collection position of taxes.

RECONCILLATION BETWEEN ACCOUNTS FIGURE AND DCB FIGURE OF TAXES:-

Sl. No.	Particulars	Holding Tax	Light Tax	Water Tax	Total
1	Collection as per accounts figure of 2015-16 (Excluding Rebate)	182965.00	60520.00	60560.00	304045.00
2	Deduct collection made for F-Y-2014-15 but credited during F-Y-2015-16	0.00	0.00	0.00	0.00
3	Add collection made for F-Y-2015-16 but credited during F-Y-2016-17	0.00	0.00	0.00	0.00
4	Add. Rebate allowed	23680.00	7861.00	7764.00	39305.00
5	Amount as per DCB Figure	206645.00	68381.00	68324.00	343350.00

As the DCB register has not been maintained and produced to audit by the Local authority the collection figures could not be compared with DCB figures .Further the arrear demand has been worked out basing upon the references incorporated in Para 13.3 of Last AR No.-104751/AR/2015-16.Dhenkanal.

The current Demand for the year 2015-16 supplied by the Local Authority is furnished below.

Current Demand for the year 2015-16 in respect of Bhuban NAC

SI No.	Ward No.	No. of Houe Hold	Annual Assesment	Total Tax	Holding Tax	Light Tax	Water Tax
1	1	290	142214.50	142214.50	85328.70	28442.90	28442.90
2	2	430	365801.60	365801.60	219480.96	73160.32	73160.32
3	3	136	13694.00	13694.00	8216.40	2738.80	2738.80
4	4	227	19425.90	19425.90	11655.54	3885.18	3885.18
5	5	318	138337.00	138337.00	83002.20	27667.40	27667.40
6	6	229	23863.20	23863.20	14317.92	4772.64	4772.64
7	7	305	25579.50	25579.50	15347.70	5115.90	5115.90
8	8	269	16974.90	16974.90	10184.94	3394.98	3394.98
9	9	229	30094.90	30094.90	18056.94	6018.98	6018.98
10	10	231	13912.60	13912.60	8347.56	2782.52	2782.52
11	11	186	9764.10	9764.10	5858.46	1952.82	1952.82
12	12	228	15231.80	15231.80	9139.08	3046.36	3046.36
13	13	242	12248.90	12248.90	7349.34	2449.78	2449.78
14	14	231	11690.20	11690.20	7014.12	2338.04	2338.04
15	15	254	12391.00	12391.00	7434.60	2478.20	2478.20
TOTAL		3805	851224.10	851224.10	510734.46	170244.82	170244.82

- Year wise breakup of Outstanding Taxes

Due to lack of proper maintenance D C B register the accurate position of year-wise break up of outstanding taxes could not be traced out properly for the report. However the same has been worked out basing upon the data of last audit reports and figures from the records and registers, as could be made available to audit and furnished below.

SI No.	Year	Holding	Lighting	Water
1	Upto 1999-2000	221845.37	147485.38	102158.97
2	2000-01	12484.00	5044.00	6399.00
3	01-02	12051.00	4862.00	5850.00
4	02-03	24208.00	8297.00	9928.00
5	03-04	36943.00	13477.00	13786.00
6	04-05	25788.00	10071.00	4664.00
7	05-06	41980.00	11807.00	14839.00
8	06-07	43946.00	19825.00	16184.00
9	07-08	9162.00	0.00	8123.00

10	08-09	10902.00	0.00	8162.00
11	09-10	13422.00	0.00	9453.00
12	10-11	42082.00	15595.00	15756.00
13	11-12	79775.00	19362.00	16384.00
14	12-13	73730.00	27244.00	27410.00
15	13-14	16133.00	8163.00	7599.00
16	14-15	271397.50	87170.80	87289.80
17	15-16	371051.50	123993.80	123928.80
TOTAL		1306900.37	502396.98	477914.57

It would be found from the above statement that a total sum of Rs.2287211.92 (1306900.37+502396.98+477914.57) is outstanding for collection as on 31.03.2016. The Executive Officer is therefore advised to take all the possible steps to collect the old and long outstanding arrear taxes on most priority basis for enrichment of the state of Revenue of the NAC during forthcoming year.

13.3 - Collection of Rents on Market Complex shops.

In absence of maintenance of Demand ,Collection, and Balance register of Rent & Taxes on properties of the N.A.C. the position of collection & balance of different taxes for the financial year 2015-16 could not be worked out properly and furnished the same in the report. However the same has been worked out basing upon the data incorporated in the records and registers as could be made available to audit and furnished below.

However the attentions of the NAC Authorities are invited in this regard to do the need full for proper maintenance of the above register for better interest of the NAC .

	DEMAND			COLLECTION			BALANCE		
	Arr.	Curr.	total	Arr.	Curr.	total	Arr.	Curr.	total
Shop Rents	28996.00	64092.00	93088.00	11156.00	58644.00	69800.00	17840.00	5448.00	23288.00

The year-wise break up of outstanding rents is furnishing below.

Year	Amount
2011-12	1496.00
2012-13	5448.00
2013-14	5448.00
2014-15	5448.00
2015-16	5448.00
Total	23288.00

It would be seen from the above position that the outstanding rents on market shop is rolling since the year 2011-12. No sincere and effective steps are taken by the local authority to collect such arrear outstanding rents for augmentation of revenue of the NAC. Due to in action of the local authority the outstanding rents are become unsecured and irrecoverable which causes loss to the NAC. For such unavoidable loss of Rs.23288.00 the Chairperson, E.O. and Sri Satyabrata Sahoo, ATC of the NAC are considered responsible.

On the day of exit conference the reason behind non collection of arrear rents was sought for.It was concluded that due to lack of follow up action and in effectiveness of the local authority the amount was not collected. However the E.O agreed to take suitable steps for collection of above arrear dues.

Details of Rent on Market Shops and outstanding dues thereon pending as on 31.3.16.

Sl	Name of the	Ref. to	Rate per	Demand for 2015-16	Collection for 2015-16	Balance as on 31.3.2016
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shop holder	Stall No.	Month											
			Arr.	Current	Total	Arr.	Current	Total	Arr.	Current	Total		
1	2	3	4	5	6	7	8	9	10	11	12	13	
1	N.K.Sahoo	01	563.00	0.00	6756.00	6756.00	0.00	6756.00	6756.00	0.00	0.00	0.00	
2	N.T Nayak	02	423.00	0.00	5076.00	5076.00	0.00	5076.00	5076.00	0.00	0.00	0.00	
3	B K Bihari	03	423.00	0.00	5076.00	5076.00	0.00	5076.00	5076.00	0.00	0.00	0.00	
4	K C Lal	04	423.00	0.00	5076.00	5076.00	0.00	5076.00	5076.00	0.00	0.00	0.00	
5	Sanatan Patra	05	423.00	0.00	5076.00	5076.00	0.00	5076.00	5076.00	0.00	0.00	0.00	
6	B D Pothal	06	173.00	0.00	2076.00	2076.00	0.00	2076.00	2076.00	0.00	0.00	0.00	
7	L N Agarwal	07	375.00	0.00	4500.00	4500.00	0.00	4500.00	4500.00	0.00	0.00	0.00	
8	H R Agarwal	08	375.00	0.00	4500.00	4500.00	0.00	4500.00	4500.00	0.00	0.00	0.00	
9	Smt. A Guru	09	454.00	22840	5448.00	28288.00	5000.00	0.00	5000.00	17840.00	5448.00	23288.00	
10	M D Sahoo	10	641.00	6156	7692.00	13848.00	6156.00	7692.00	13848.00	0.00	0.00	0.00	
11	P K Das	11	548.00	0.00	6576.00	6576.00	0.00	6576.00	6576.00	0.00	0.00	0.00	
12	K C Maharana	12	205.00	0.00	2460.00	2460.00	0.00	2460.00	2460.00	0.00	0.00	0.00	
13	K D Patra	13	315.00	0.00	3780.00	3780.00	0.00	3780.00	3780.00	0.00	0.00	0.00	
Total					28996	64092.00	93088.00	11156.00	58644.00	69800.00	17840.00	5448.00	23288.00

It would be found from the above table that the rate of rent on market shop per month is fixed low and is prevailing since years together. In spite of escalation of price on different trade and transaction the rate of rent on market shop has not been revised by the council. Due to non revision of rent of shop the NAC sustained a loss towards internal source of income. Hence the Council of the NAC is advised to take necessary steps to revise the rent of Market Shops fee for increase of financial condition of the NAC.

RECONCILLATION BETWEEN ACCOUNTS FIGURE AND DCB FIGURE OF SHOP RENTS:-

Sl. No.	Particulars	Shop Rent
1	Collection as per accounts figure of 2015-16	2921.00
2	Deduct collection made for F-Y-2014-15 but credited during F-Y-2015-16	2921.00
3	Add collection made for F-Y-2015-16 but credited during F-Y-2016-17	69800.00
4	Amount collected as per DCB Figure	69800.00

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Swarna Manjari Sahoo	Chairprson	C-O. Sri Nanda Kishore Sahoo, Ex-chairman, Word No.11, Bhuban NAC AT-Po- Bhuban Dist-Dhenkanal.	7762.00
2	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	7763.00
3	Sri Satyabrata Sahoo	A.T.C	C-O.Executive Officer, Bhuban NAC AT-Po-Bhuban Dist-Dhenkanal.	7763.00

13.4 - Loss of revenue of NAC due to non-collection of parking fee from the bus stand.-AOSP No.26-27.

On checking of parking fee file it was found that the E.O. convened a meeting on 10.07.2015 for action sale of parking fee for the financial year 2015-16. The bid was started on the up set price of Rs. 75,000.00. But none of the bidders, present in meeting intended to take the lease on the above price. Therefore the auction sale meeting was cancelled after a few hours. Thereafter no further meeting was convened by the local authority to auction sale the parking fee on lease basis.

It was observed from the file that the Chair person, being the head of office did not query on the above matter and instructed the E.O. to take suitable action to get receive the revenue in this regard. As a result the revenue of NAC towards parking fee was not collection by the local authority for the year 2015-16, even no arrangement was made by the Local Authority to collect the above fee through departmentally by engaging the NAC staff.

Due to negligence and callousness of the Local authority the council was deprived of to get the revenue towards parking fee during the financial year 2015-16. As a result the NAC sustained the loss of Rs.75000.00 due to such lapse. Hence the loss is suggested for recovery from both the Chairperson and E.O.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Swarna Manjari Sahoo	Chairprson	C-O. Sri Nanda Kishore Sahoo, Ex-chairman, Word No.11, Bhuban NAC AT-Po- Bhuban Dist-Dhenkanal.	37500.00
2	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	37500.00

13.5 - Collection of Daily Market fee.-AOSP No.28-30.

In absence of maintenance of Demand ,Collection, and Balance register of Rent & Taxes of other sairat of the N.A.C. the position of collection & balance of different taxes for the financial year 2015-16 could not be worked out properly and furnished the same in the report. However the same has been worked out basing upon the data incorporated in the records and registers as could be made available to audit and furnished below.

However the attentions of the NAC Authorities are invited in this regard to do the need full for proper maintenance of the above register for better interest of the NAC .

	D E M A N D			C O L L E C T I O N			B A L A N C E		
	Arr.	Curr.	total	Arr.	Curr.	total	Arr.	Curr.	total
Daily Market	0.00	165000.00	165000.00	0.00	120000.00	120000.00	0.00	45000.00	45000.00

During verification of auction sale file of Daily market for the year 2015-16 it was found that a sum of Rs. 1,65,000.00 was fixed after negotiation with the bidder Sri Narayan Nayak, Arasahi, Bhuban.

After negotiation of the above bid amount of Rs. 1,65,000.00 the where about of the collection of amount could not be intimated to office by the Executive officer Sri Rashimi Ranjan Dash, as he handled this case personally. The chairperson being the head of office also did not question him about the matter of collection of such revenue of the NAC.

On subsequent verification it was observed that after elapsing of one year out of the above amount a sum of Rs. 1,20,000.00 was deposited in office by Sri R.R. Dash, E.O., on 13.07.2016 after he was transferred from this office on 11.07.2016 vide MR No. 4467/dt. 13.07.2016.

The chairperson did not also question about the collection and deposit of balance amount of Rs. 45,000.00 (1,65,000.00 – 1,20,000.00). She remained silence in this matter without taking of follow up action for recovery of balance lease amount.

From the above fact it was clear that the amount was collected by the E.O. Sri Dash on the day of negotiation of the bid i.e. 06.07.2015, but

he had only deposited Rs. 1,20,000.00 after lapse of a year. As such the collection amount was temporarily misappropriated by him, for which attention of Higher Administrative Authority is invited in this regard to take necessary action.

Again it may be pointed out here that the NAC could have been achieved Rs. 4800.00 towards interest money @ 4% P.A., had the amount deposited in bank on the day of collection i.e. on 06.07.2015.

But due to above omission the NAC sustained the such loss of Rs. 4800.00 which need be recovered from Sri Dash.

Thus the NAC sustained a total loss of Rs. 49,800.00 (45,000.00 + 4,800.00) due to non-collection of balance lease amount of Rs.45000.00 and delayed deposit of collected amount of Rs. 1,20,000.00.

For this the Chairperson and E.O. are equally held responsible.

In response to audit objection statement the local authority stated that the concerned E.O. Sri R.R. Das will be contacted for recovery of alleged amount.

RECONCILLATION BETWEEN ACCOUNTS FIGURE AND DCB FIGURE OF MARKET FEE:-

Sl. No.	Particulars	Market fee
1	Collection as per accounts figure of 2015-16	0.00
2	Deduct collection made for F-Y-2014-15 but credited during F-Y-2015-16	0.00
3	Add collection made for F-Y-2015-16 but credited during F-Y-2016-17	120000.00
4	Amount collected as per DCB Figure	120000.00

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Swarna Manjari Sahoo	Chairprson	C-O. Sri Nanda Kishore Sahoo, Ex-chairman, Word No.11, Bhuban NAC AT-Po- Bhuban Dist-Dhenkanal.	24900.00
2	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	24900.00

13.6 - Avoidable loss due to non-collection of users fees.

As per Housing and Urban Development Department (HUDD) instructions (12/08) all ULB shall take necessary steps for door to door collection of solid waste in every ward of ULB in phased manner stating from 1/09 .Further in gazette notification of 7/12, HUDD reiterated that it was mandatory for the ULB to collect user fee from the house holds . As per above notification Rs.10 to 20 per month for each house hold could be charged by ULB authority for collection of garbage and solid waste from door to door .

Checking of records of the NAC reveals that door to door collection of garbage/solid waste of the 12 nos of wards with 4251 house holds under the NAC was out sourced during the year 2015-16 and a total sum of Rs.3954150.00 was spent for the purpose. But it was found that the NAC had not taken any steps to levy user fee from the house hold in contraventions to the above notifications. Due to non imposition of user charges by the NAC there was a loss of revenue in shape of users fee amounting to Rs.42510.00(4251x10/H.H) per Month and thus Rs.510120.00(4251x12) of the NAC.

However the Council of the NAC is advised to take necessary steps to collect the users fee for increase of financial condition of the municipality and fact reported to audit.

During exit conference the Executive Officer stated that action will be taken to collect such users fee.

13.7 - Non assessment of trade license leading to loss of revenue of the municipality.

Trade license is one of the significant sources of revenue of the ULBs required to augment the financial independence of the ULBs .

Scrutiny of records of the NAC for the year 2015-16 revealed that the ULB had not assessed the scope of earning from the collection of license fee from the traders categorizing the big business houses like Hotels and small and seasonal traders like tea/betel shops and fireworks/colours stalls etc .Further ,as per odisha gazette No.11318- Legis- 3-2012/HUD dated 27 April 2012 and published by housing and urban Development Department ,All Urban local bodies should conduct a comprehensive survey to identify street vendors within their area and the natural markets developed over the year through street vendors. A town vending committee should be constituted and registration of the vendors should be made. The registration fee should be nominal .The venders would be charged a monthly fee for access to various services. There should be direct linking between the ULBS and hawkers for collection of registration fee monthly maintenance charges /differentiated according to location /type of business and fines.

Audit found that no such steps had been taken by the NAC on the above ground to collect revenue for augmentation financial status of the Council. Hence early action may be taken in this regard without loss of time .

During exit conference the Executive Officer stated that action will be taken to collect trade license fee at the earliest..

13.8 - Amount of Statutory Taxes barred by Limitation –

It would be revealed from the year-wise break up of outstanding taxes, as furnished in table vide para-13.2. of the report that a total sum of **Rs.115521.00** was barred by limitation due to non-collection of arrear outstanding dues of holding taxes pertaining to the year of 2011-12 in time as per Section-346 of OM Act-1950,. Due to lack of vigilance and effectiveness of the Local authority the no follow up actions for collection of such outstanding arrear dues of Rs.115521.00 were taken in due course. As a result the amount has become barred by limitation and ultimately the NAC sustained the loss. Since no legal action is possible at this stage tangible steps should be taken by the NAC Authorities to realize the outstanding dues of holding taxes relating to the above year by amicable means .The details of such taxes relating to the financial year 2011-12 are mentioned below.

- 1 .Holding Tax =Rs.79775.00
- 2. Light Tax =Rs.19362.00
- 3. Water Tax =Rs.16384.00
- TOTAL =Rs.115521.00**

For the above loss Sri. Rashmi Ranjan Das, E.O. is held responsible.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	115521.00

13.9 - Distraint warrant-

No distraint warrants have been issued during the financial year 2015-16 against the defaulters as required rule -202 of O.M rule-1953 for collection of arrear taxes of the NAC. Hence suitable action need be taken to issue of distraint warrants henceforth in regards to collect the arrear revenue of the NAC, and a warrant register to the extent may be immediately opened and operated to watch the position of recovery and compliance reported to audit.

During exit conference the E.O. assured that the Distraint warrant will be issued subsequently.

13.10 - LAW SUITS.

During the financial year 2015-16, no law suits were initiated against the defaulters by the local authority to facilitate the collection of outstanding taxes of the NAC. Due to non-adoption of such procedure the defaulting tax payers were encouraged to remain callousness about payment of outstanding taxes of the NAC.

Hence the E.O is advised to initiate legal suits against the defaulters henceforth, and a register of law suits may be maintained to watch the position of cases in order to increase the collection of statutory revenue and taxes.

During exit conference the E.O. replied that the Council is silent in this matter, however this matter will be placed in Council for appropriate action .

PARA: 14 AUDIT OF EXPENDITURE
14.1 - Inadmissible expenditure incurred on payment of hire charges to the tent house, M/S Maa Tent House.AOSP-14

While going through the paid vouchers of accountant cash book it was noticed that a sum of Rs. 4000.00 was spent vide Vr. No. 15/09.04.2015 on payment of hire charges for installation of tent house to M/S Maa Tent House, Bhuban.

On scrutiny it was observed that the amount was spent on account of inaugural function of Junior Court of Bhuban, which in no way involve with the N.A.C. work. As the amount was spent other than the NAC work it cannot be said that the expenditure was incurred in prudential manner as such the amount expended on this score is suggested for recovery.

In response to audit objection statement issued to the local authority it was stated that the amount will be recovered after consultation with the Ex-E.O. Sri R.R.Das.

In interim compliance it is clarified that the amount has been spent for the interest of the public. Hence this may be convinced for the interest of urban people and para may be dropped.

The reply of the local authority is not actually convinced, as neither there was budgetary provision , nor the approval of the council was got obtained for incurring such type of expenditure. as such the objection holds good.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	4000.00

14.2 - Inadmissible payment of T.A. to staff without approval of Tour Diary & T.P. AOSP-15

On scrutiny the payment side of accountant cash book it found that a sum of Rs. 3585.00 has been spent on payment of T.A. bill to Sri Duryodhan Sahoo, ACP for the period of his tours from 08.01.2015 to 31.03.2015 vide Vr. No. 117/dt. 10.06.2015.

On verification it was revealed that the tour particulars and tour Diary of Sri Sahoo were not approved by the Executive Officer in support of performance of his tours. In absence of same it cannot be said that the expenditure incurred on this score was made in prudent manner, as such considered inadmissible.

In response to audit objection statement the local authority replied that the amount will recovered from the concerned staff early. But in interim compliance it was stated that in file the TA particulars of Sri D.Sahoo, DEO has been approved, hence para may be dropped. The reply of the local authority is not convinced, as the relevant file was not produced to get verified the authenticity of approval. Hence the objection holds good. Sri R. Das E.O. is solely held responsible for this .

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	3585.00

14.3 - Inadmissible expenditure made for journey in hired vehicle by the Executive Officer.AOSP-16-17

During verification of transactions made in payment side of accountant cash book it is revealed that a total sum of Rs. 85370.00 as noted below has been spent for performances of tours by the Executive Officer on hired vehicle.

Vr. No. / Date	Payment on hired vehicle	Period of tours
135/27.06.2015	Rs. 40125.00	31 days for 12/14 to 03/2015
649/29.02.2016	Rs. 45245.00	37 days for 23.07.15 to 29.02.16
TOTAL	Rs. 85370.00	

On scrutiny the relevant vouchers of hired vehicles it was observed that the journeys were made by the E.O. specifically to attend the meetings held at District and State Head Quarter offices. In this connection it may be pointed out hire that as per the directive issued by the Govt. in H & UD Department vide this Lt. No. 56(102) /HUD/ Dt. 01.02.2014 the E.Os are instructed not to use hired vehicles to attend such meetings as and when they are called for. They are instructed to travel by the public transport as per Rule, 53 of OTA Rules.

But in contravention to the above directive the E.O. has performed his tours frequently by hired vehicle. On query it was observed that the council has no consent to incur such type of tours in hired vehicle by the E.O. as their internal source of income is very negligible.

Hence keeping in view of above Rs.17380.00 as per calculation furnished below is admissible towards the normal T.A of the E.O and the balance amount of **Rs.67990.00 (85370-17380)** is treated as excess payment made to the E.O. which suggested for recovery.

T.A due for Dist.Head Qr. Meetings. For 50 days.

Bus fair to & fro journeys =100 @Rs.48/=Rs.4800.00

Daily allowances =50@Rs.140/=Rs.7000.00

T.A due for State Head Qr. Meetings. For 18 days.

Bus fair to & fro journeys =36 @Rs.85/=Rs.3060.00

Daily allowances =18 @Rs.140/=Rs.2520.00

Total= Rs.17380.00

In response to audit objection statement the local authority replied that now-e-days the corresponding has been changed. The collector of district is holding emergency meeting at different times especially at nights. At such times the public transport is not available. So we have no alternate then to choose for a hired vehicle. Almost in all cases the tours are made by the EO along with the subordinate staffs for attending the official meeting held at district & state head quarters. However the details of the date & meetings have not been furnished in voucher. But the same are preserved & shown to audit during the exit conference. The matter may kindly be considered in view of my above explanation & the objection

may please be dropped.

The above reply of the local authority is not convinced. The letters of higher authorities of District and State Head Quarter for attending of meetings were not actually preserved and produced during exit conference to establish the genuineness to travel by hired vehicles.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	67990.00

14.4 - Inadmissible expenditure made an hired vehicle for performance of journeys by the Chairperson.AOSP -18-19.

Again on checking of the payment side of cash book it is found that a total sum of Rs. 123735.00 has been spent during the year covered under audit towards performance of journeys by the chairpersons of the NAC on hired vehicle.

Vr. No. / Date	Payment on hired vehicle	Period of tours
95(1)/30.05.2015	Rs. 31185.00	11.03.2014 to 30.10.2014 = 21 days
650/29.02.2016	Rs. 92550.00	04.11.2014 to 29.12.2015 = 60 days
TOTAL	Rs. 123735.00	

On scrutiny it was revealed that all the journeys were made on hired vehicles to meet the Collector, MP, Minister and Departmental officers & in H & UD Deptt. at State Head Quarter. In spite of instruction contained in G.O. No. 56(102) / H & UD / Dt. 01.02.2014. The tours were made frequently on hired vehicle without travelling in public transport as per Rule, 53 of OTA Rules.

It may be pointed out here that the internal income source of NAC for the year 2015-16 was found very low in comparison to payment of TA made to Staff, E.O, and Chairperson during the year covered under audit. Despite this huge amount was spent on TA without considering shortest and cheapest journeys as per OTA Rules.

Besides while verifying the TA bills the following deficiencies were found which could not establish the genuineness of tours performed by the Chairperson for the interest of NAC work.

1. Tour Programmes were not made by the Chairperson and copy of same were not submitted to office prior to perform all the above journeys.
2. Relevant call letters of visiting Ministers/officers were not affixed or mentioned to justify the tours whether the same were made for interest of NAC work.
3. Sanction order for payment of the cost of tours was passed in council, but necessary resolution on mode of journey of the Chairperson was not made and clarified by the council.
4. The paid vouchers on hired vehicles were not obtained by the Chairperson from the Owner/Driver of the concerned vehicle in support of performance of tours by hired vehicle.

The above documents in support of tours of the Chairperson were asked for to be produced to audit for verification. But the local authority neither produced the same, nor justified the tours of the Chairperson to be made in right perspective for the interest of the NAC works . Hence it was clear that the cost of tours so claimed by the Chairperson in her bills were not authenticated. Hence cost of above tours paid to the Chairperson cannot be considered genuine as such the cost of her tours in public transport as per OTA Rules for amounting **Rs.23112.00** as calculated below may be considered and balance of **Rs.100623.00** (123735-23112) needs recovery.

T.A due for Dist.Head Qr. Meetings. For 27 days.

Bus fair to & fro journeys =54 @Rs.48/=Rs.2592.00

Daily allowances =27@Rs.140/=Rs.3780.00

T.A due for State Head Qr. Meetings. For 54days.

Bus fair to & fro journeys =108 @ Rs.85/=Rs.9180.00

Daily allowances =54 @ Rs.140/=Rs.7560.00

Total= Rs.23112.00

In response to audit objection statement the local authority replied that as per allegation of the audit all the tours programme have been made by the C.P. after receipt of letter from the minister & officers of district /State head quarter for the interest of the NAC. However, the relevant tour programmes & date have not been mentioned properly in the voucher. The same has been preserved in the office & will be shown the same during the exit conference.

The above reply of the local authority could not be established. As the letters of Minister, and Higher Authorities of District and State Head Quarter for attending of meetings were not actually preserved and produced on the day of exit conference to establish the genuineness to travel by hired vehicles.Hence suggestion for recovery of differential amount of Rs.100623.00 holds good.

For this Smt.Swarna Manjari saho, CP and Sri Rashmi Ranjan Das E.O. are equally held responsible.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Swarna Manjari Sahoo	Chairprson	C-O. Sri Nanda Kishore Sahoo,Ex-chairman,Word No.11, Bhuban NAC AT-Po- Bhuban Dist-Dhenkanal.	50312.00
2	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	50311.00

14.5 - Non realization of license fee H.R from the E.O.-AOSP-20.

On verification of pay acquittance roll of the Executive Officer, it was found that no amount towards license fee (House rent) was realized from the monthly salary bill of the E.O. during the year covered under audit, although he resided in earmarked quarter to the E.O. of the Bhuban NAC.

It was revealed that the E.O. was provided the quarter having the plinth area exceeding 900 sft. To below 1600 sft. For which he is entitled to pay license fee on flat rate @ Rs. 410/PM as per the O.M. No. 6773/F dt. 01.11.2008. But neither the same amount was deposited in office by the E.O. nor the same was realized from his monthly salary bills. As a result the council sustained the loss of Rs. 4920.00 towards revenue and this account from 03/2015 to 02/2016 @ Rs. 410/PM. Which needs recovery.

In response to audit objection statement the local authority is agreed to effect the recovery. Hence early action may be taken to recover the amount from Sri R R Das, E.O.and credit pointed out to audit.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	4920.00

14.6 - Non realization energy charges consumed by the E.O.-AOSP-21.

Again on scrutiny it was revealed that a sum of Rs. 5122.00 has been spent out of N.A.C. fund in each and every month in the financial year 2015-16 on payment of minimum average electricity charges of the office to the CESU. On query it was found that the electrical units, consumed by the E.O. in his residential quarter was included in the office bills. But no amount towards portion of the electricity bill of the office

was realized from the E.O.

Due to non realization of minimum average charges of electricity @ Rs. 450.00 per month for the financial year 2015-16 the council sustained the loss of Rs. 5400.00 on this score.

Hence, the local authority is suggested to take the steps to recover the above amount under intimation to audit.

In response to audit objection statement the local authority is agreed to effect the recovery. Hence early action may be taken to recover the amount from Sri R R Das, E.O.and credit pointed out to audit.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	5400.00

14.7 - Irregular and un-authorised payment of advances to the contractor.-AOSP No.22-25.

While going through the payment side of the accountant cash book of the N.A.C. it was found that a total sum of Rs. 23,00,000.00 as detailed below was advanced to Sri Chittaranjan Mishra, Contractor for const. of Kalyan Mandap of Bhuban NAC.

Ref. to Vr. / Date	Amount of advance paid
/04.04.2015	Rs. 6,00,000.00
16/10.04.2015	Rs. 5,00,000.00
94/27.05.2015	Rs. 1,00,000.00
125/11.06.2015	Rs. 1,00,000.00
134/25.06.2015	Rs. 1,00,000.00
504/11.12.2015	Rs. 4,50,000.00
527/23.12.2015	Rs. 3,50,000.00
636/26.02.2015	Rs. 1,00,000.00
TOTAL	Rs. 23,00,000.00

On verification of relevant work case records it was disclosed the above mentioned work was awarded to Sri Biswajit Sethy, Contractor on tender basis. It was observed from the work case record that Sri Sethy, Contractor has deligated the power and functions in regards to structural activities of above work to Sri Chittarajan Mishra. But no financial activities in connection with the payment to be received on behalf of Sri Sethy was deligated to Sri Mishra. But in spite of this the above amount of advances were paid to Sri Mishra through transfer credit to his personal bank a/c which was considered absolute irregular.

On query it was revealed that the advance amounts were paid beyond the provision and sanction of the council and in contravention to Rule-138 of OM Rules-1953. The advances were paid without knowledge and recommendation of JE, ME and Chair Person of the council which was a gross irregularity.

Due to such omission the accounts of advances was not maintained and recorded in relevant work file. As a result the amounts were not realized for adjustment from the bill, paid as on 31.03.2016 to the contractor.

However on verification it was found that out of the above payment a sum of Rs. 19,00,000.00 was refunded by Sri Mishra on 31.03.2016 without knowledge of the office. The amount was deposited by him in favour of the NAC in P.N. Bank.

In this connection it may be pointed out that the NAC could have been achieved the interest money of Rs. 59833.00 from the bank on Rs. 19,00,000.00 @ 4% per annum, unless the amounts were not advanced to Sri Mishra. As such due to above lapse the council sustained the loss of Rs. 59833.00 towards interest money, as calculated below. Which needs recovery from Sri Mishra. Besides the balance amount of advance of Rs. 4,00,000.00 may be recovered early with interest money at the earliest under intimation to audit.

Interest of refunded amounts of Rs. 19,00,000.00

Rs. 6,00,000.00 (from 04.04.15 to 31.03.16)	= 12 months @4% PA	Rs. 24,000.00
Rs. 5,00,000.00 (from 10.04.15 to 31.03.16)	= 12 months @4% PA	Rs. 20,000.00
Rs. 1,00,000.00 (from 27.05.15 to 31.03.16)	= 10 months @4% PA	Rs. 3,333.00
Rs. 1,00,000.00 (from 11.06.15 to 31.03.16)	= 10 months @4% PA	Rs. 3,333.00

Rs. 1,00,000.00 (from 25.06.15 to 31.03.16)	= 09 months @4% PA	Rs. 3,000.00
Rs. 4,50,000.00 (from 11.12.15 to 31.03.16)	= 04 months @4% PA	Rs. 6,000.00
Rs. 50,000.00 (from 21.02.15 to 31.03.16)	= 01 months @4% PA	Rs. 167.00
	TOTAL	Rs. 59833.00

On issue of audit objection statement a sum of Rs.400000.00 has been recovered from Sri C.R.Mishra, Contractor vide MR No.4479/Dt.24.4.2017 towards adjustment of advance and credited in cash book on same date, but the balance amount of Rs.59833.00 towards interest money has not been realised, for which Sri R R Das, E.O is solely held responsible.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	59833.00

14.8 - Irregular and excess expenditure made on installation of street lighting poles.-AOSP No.31 to 34.

While going through the payment side of accountant cash book it was found that a total sum of Rs. 65,94,005.00 was spent during the financial year 2015-16 on payment of cost and installation charges of 90 nos. electrical poles with electrical fitting to M/S S.S. Engineering, Pokhariput, Bhubaneswar as per the following manner.

A.	Vr. No. / Date	No. of Pole	Cost
	240/10.08.15	40 nos.	Rs. 29,51,073.00
	257/20.08.15	10 nos.	Rs. 7,24,118.00
	331/16.09.15	25 nos.	Rs. 18,63,349.00
	339/30.09.15	15 nos.	Rs. 10,55,465.00
	TOTAL	90 nos.	Rs. 65,94,005.00

B.

i.	Supplying & installing of 5 x 4 x 3 mm size G.I. Poles with one no 60 watt LED fitting including VAT etc.	90 Nos.	@ Rs. 70364.32/each = 63,32,789.00
ii.	Cost of 35 x 25 mm size AB Cable with laying fixing charges including VAT etc.	90 Nos.	@ Rs. 2902.40/each = 261216.00
	TOTAL	90 Nos.	@ Rs. 73266.72/each = 6594005.00

On verification it was disclosed that the above installation was made on tender process. But the following deficiencies were noticed on installation process of poles in road side.

1. Proper estimate was not prepared in consultation with the electrical engineer and approved the same by the competent Electrical Authority.
2. Spot verification report of the site was not obtained and got verified in regards to smooth and safe conveyance of vehicles & public safety prior to estimation.
3. Fitness certificate, after due verification of installation of poles & fitting of accessories thereon was not obtained from the Electrical inspector.
4. Prior to payment of bill, vouchers were not counter signed by the Electrical Inspector to establish the genuineness of installation of requisitioned electrical poles and fittings.

Due to above lapses it was clear that the expenditure of Rs. 65,94,000.00 was not made in right perspective.

Again on verification of record on similar works done in 2nd phase during the financial year 2016-17 it was disclosed that for installation of 50 nos. of electrical poles with similar electrical fittings a sum of Rs. 21,38,750.00 has been spent vide Vr. No. 446/dt. 14.12.2016. As such Rs. 42775.00 has been spent for installation of each street lighting pole. It is found that all the street lighting materials are purchased from the same firm. But instead of procuring of 9 mtr. long G.I. Pole in 5 x 4 x 3mm size, during the year 2016-17 the poles are procured in 8 mtr. long in 4 x 3 x 2.5 mm size due to which a differential amount of Rs. 30492.00 (7326-42775) was spent on installation with its fitting in each pole during 2015-16

which was abnormal.

It is worthwhile to mention here that through the poles are procured and installed during 2016-17 in same category road site. and vehicles are passing smoothly & safely and public are getting its utility without hesitation. There was no necessity to install the 9 mtr. long GI Pole in higher rate without supporting technical sanction.

As such in each pole a sum of Rs. 30492.00 has been expended in excess that the necessity. Thus a total sum of Rs. 27,44,280.00 has been spent on installation of 90 nos. poles un-necessarily which was absolutely extravagant and financial burden to the NAC. Due to lack of proper vigilance and far sight the above excess expenditure of Rs. 27,44,280.00 was spent irregularly and carelessly, which cannot be considered to be spent in economically and prudential manner, as such considered as loss to the NAC.

In response to audit objection statement the local authority replied in interim compliance that a huge sum of money was lying idle in Octroi grant received through years by the NAC. Having felt the instant need of the people the council took a decision in its council resolution that the street electrification of BRM college to Bata Tarini was to be taken up. As there is no electrical engineering staff at the disposal of NAC, the JE & AE of CESU company who were in charge of electrification & maintenance of different electrical connection and in charge of collection of electrical dues were consulted prior to the execution of the project. In spite of their over burden work they agreed to make supervision & to check the installation process of the said project on the request of the NAC. Before the execution of the work due tender process was followed with due publicity in the local dailies which may please be found kept in the concerned file. Having received the tender papers comparative statement was prepared and firm which offered the lowest rate was chosen to supply the needed materials. Thus the purchase was made in the most economical way as per the norms of the OGFR. Besides the material so purchased were checked by the above stated electrical engineering personnel and the installation process was thoroughly supervised which can be seen from the purchase register maintained in this regard. As to the point raised by audit that the vouchers were to be countersigned by the electrical staff would be a redundant activity over & above the certificates of material checking & installation certificate thus obtained already in the purchase register. The vouchers were duly passed by the EO & countersigned by the Chairperson. Further it was pointed out by audit the unit cost of pole & electrical fittings were at variant to one another with the passage of time. In this regard it is to be stated that with the passage of time the rate of electrical fittings have been lowered down in the suggested year & the poles purchased & installed during 2015-16 were of different dimension viz 9mtr (5x4x3 mm) where as the poles are purchased during 2016-17 were 8mtr (4x3x2.5 mm). Thus there is no ambiguity regarding the difference of rates charged by the same firm for two different items in two different years. So by comparing two non comparable items both in respect of items & years the audit has arrived an assumptive loss which has neither any existence nor could have been viable at that time. As per decision at that time 9 mtr pole (5x4x3mm) were chosen for purchase instead of 8 mtr. pole (4x3x2.5 mm) in view of the existing pole height on the road side with the consultation of the electrical engineering personnel. Further the NAC authorities while taking up the project could not foresee the future depletion of price in the rates of electrical fittings after a year or so. If we had to wait for such decline rate we had to go without the execution of the work. At this juncture it would be prudent by audit if it so pleases to verify the rates charged by the firm/Supplier. The above circumstantial factors may please be weighed & considered & the objection raised may please be dropped.

The above statement of the local authority is quite embarrassing. In spite of sanction of huge money by the council the procedure of incurring the expenditure was not adopted properly by the E.O. Site condition was not got verified through the competent electrical supervisory authority in order to provide public safety and safe conveyance of vehicles. Fitness Certificate was not sought for from the Electrical Inspector after due verification of installation of electrical polls in road site. Paid vouchers were not got countersigned by the Electrical Inspector to establish the genuineness of the fittings of electrical accessories as per the term and condition of agreement accorded with the supplier so as to ensure transparency of the payment of the cost.

Besides catalogue price of the approved electrical goods of the concerned firm/supplier for the current and succeeding financial years were not preserved along with the comparative statements of various firms/suppliers in order to ascertain the causes of lower down the price of G.I.Poles, as the same were seized by the PD,DRDA, Dhenkanal for verification of authenticity of its expenditure due to petition filed by the public of Bhuban NAC. In absence of proper documentary evidence the present audit could not be ascertained the result of appropriate loss.

Hence attentions of Higher Administrative Authorities are invited in this context to investigate the above irregular expenditure and result thereof may be intimated to audit, till then the excess expended amount of Rs.2744280.00 is kept under objection.

14.9 - Irregularity on payment of bills on sanitation work.-AOSP No.35-37.

On checking it was found that a total sum of Rs. 32,52,150.00 as detailed below was spent during the year under audit in lieu of rendering the service of sweeping and clearing activities from M/S NIPS, Anandapur.

<u>Vr. No. / Date</u>	<u>Cost Paid</u>	<u>Period</u>
98/04.06.15	Rs. 5,10,912.00	11.03.2015 to 30.04.15
151/02.07.15	Rs. 3,04,582.00	For the month of 5/15
204/20.07.15	Rs. 3,04,582.00	For the month of 6/15
258/18.08.15	Rs. 3,04,582.00	For the month of 7/15

364/09.10.15	Rs. 6,09,164.00	For the month of 8 & 9/15
501/07.12.15	Rs. 6,09,164.00	For the month of 10 & 11/15
667/14.03.16	<u>Rs. 6,09,164.00</u>	For the month of 12/15 & 01/16
TOTAL	Rs. 32,52,150.00	

On verification relevant file it was revealed that the above firm was provided the sanitation work of 12 nos. wards of Bhuban NAC for which 39 nos. labourers were engaged by the Firm as per estimated provision and assigned them the following work for each month.

1. Collection of Garbuges from Door to Doors for 4251 house holds.
2. Sweeping of 56.54 Km area of road
3. Clearing of 15.9 km area of Drains.
4. Lifting & disposal of garbage in dumping yard fro 6.375 mt.

On scrutiny it was disclosed that in each and every month the bills of the firm had been passed without verification of accuracy of the engagement of labourers deployed by the firm. No proper supervision mechanism was adopted by the NAC to watch and record the presence of labourers of the firm in each ward. In absence of proper supervision there is possibility of misuse of NAC fund.

Hence the Local Authority is suggested to do the needful in this regard and compliance reported to audit.

Besides the above it was observed from the approved estimate of sanitation work that 15% of OHC on the wages of labourers was allowed to the firm in each month instead of 10% as per the S/R-2006. It may be pointed out here that as per OM No.11681/W/Dt.26.10.2013 the contractor's profit and O.H.C have been fixed @7.5% each. As such 15% over and above the cost labour and materials has been fixed w.e.f. the date of issue of above letter in analysis of Rates. But this is only applicable to all engineering works. Since the cleaning and sweeping works do not involve with the engineering aspect of work the Contractor entrusted with the said work is not eligible to get the O.H.C @15%. As such due to allowing of excess 5% OHC (15-10) on wages the firm was paid Rs. 124800.00 in excess during the year under audit as per the calculation mentioned below which needs recovery.

No. of labourers engaged per day =	39 nos.
No. of labourers engaged for 10.20 month	
Or say 320 days =	12480 no.
Wages paid @ Rs. 200/day =	2496000.00
Excess OHC paid 5% =	124800.00

In response to audit objection statement the local authority replied that the O.H.C. will be examined from concerned file and estimate and if found genuine the alleged amount will be recovered from concerned firm.

Hence early action may be taken to recover the above excess payment of Rs.124800.00 and credit of same may be pointed out to audit. For this the Chairperson and E.O. are equally held responsible.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs.)
1	Smt. Swarna Manjari Sahoo	Chairprson	C-O. Sri Nanda Kishore Sahoo, Ex-chairman, Word No.11, Bhuban NAC AT-Po- Bhuban Dist-Dhenkanal.	62400.00
2	Sri Rashmi Ranjan Das	Executive Officer	Now working as Executive Officer in Attabira NAC, Dist-Bargarh AT-PO-Attabira Dist-	62400.00

PARA: 15 **AUDIT ON WORKS**

15.1 - Excess paid on RCC Columns due to inconsistent measurement shown in F & P.

On checking of relevant M.B. it was found that foundation of 16 Nos. of columns was excavated into earth by 1.65m. in depth whereas foundation of filler walls was excavated by 0.60m. in depth as recorded in MB vide page No. 73. After execution of following items of work in F & P of filler wall it was revealed that the masonry walls were raised from ground level to below R.C.C. plinth by 1.05m. in height as detailed below.

Sl. No.	Item Of work done in F & P of filler wall.	Height/ thickness done	Ref. to MB page No.
1.	Sand filling	0.30m.	P-73-74
2.	PCC (1:4:8)	0.10m.	P-74-75
3.	L.S. masonry Work		
	1 st footing	0.25m.	P-77
	2 nd & final footing	1.00m.	P-77
	Total	1.65m.	
4.	Deduct excavated foundation depth of plinth wall.	0.60m	P-73
5.	Net height of existing wall below the plinth bond.	1.05m.	

From the above aspect of erection of filler walls it was obvious that the RCC Column pillars in F & P of the building were required to be erected from ground level to below plinth bond by a uniform height of 1.05m. in order to bring the level at par with the height of L.S. Masonry walls for smooth and safe execution of R.C.C. plinth bond. But on verification of measurement reordereed in said items work in M. B. it was disclosed that instead of executing the RCC Columns by above required height the same were shown to have been executed by 3.00m. As such 1.95m. height of RCC columns (1.05 – 3.00) were excess executed than the requirement which was not only irregular but also inconsistent in technical point of view. The detailed execution of RCC columns in F & P is furnished below.

Sl. No.	Item Of work done in F & P of columns.	Height/ thickness	Ref. to MB page No.
1.	Sand filling	0.75m.	P-72
2.	PCC (1:3:6)	0.15m.	P-74
3.	RCC work(1:1.5:3)		
	a) base	0.30m.	P-75
	b) Trap.sec.	0.45m.	P-75
	c) pillar	1.10m.	P-76
	Total	2.75m.	
4.	Deduct foundation depth of Col.	(-)1.65m.	P-72
5.	Net height of Col.pillars above ground	1.10m.	

The above excess height of RCC Columns was not practically executed in site, since the RCC plinth bond and was safely executed, but the same was entertained in M.B. due to lack of proper vigilance, as a result of which undue financial benefit of **Rs.1876.00** as per the calculation furnished below was given to the Contractor which cannot be admitted as authenticated expenditure as such needs recovery.

Excess payment.

A. Volume of RCC Col. work required to be executed :-

16nos.x0.45m x 0.30 x 0.05 m.= 0.108 cum.

Cost paid in bill @ Rs.9280.26/cum.= Rs.1002.00

B. Cost of MS rod allowed :-

For 0.108 cum. @1.30ql/cum = 0.14 ql.

Cost paid in bill @Rs.6241.32/ql. = Rs.874.00

Total. Rs.1876.00

2. Interest amount on advance not realized.

On checking it was revealed that a sum of Rs.500000.00 was advanced to the contractor on dt.10.04.2015 for the above work beyond the provision and sanction of the council . The amount was also paid without knowledge and recommendation of the JE, ME and Chairperson, which was highly irregular . Due to such lapse no record of payment of this advance was maintained in case record. As a result the amount was not realized from the bills even after final payment. However the amount was refunded by the contractor on 31.3.2016, which was deposited in Pass book A/c of PNB. But no amount towards interest money was realized from the contractor. Unless the amount was paid to the contractor the NAC could have been achieved the interest money of Rs.20000.00 from the Bank @4% per annum. As such due to above lapse the council sustained the loss of Rs.20000.00 which needs recovery.

Thus the total excess payment comes to **Rs. 21853.00** (1853+20000)steps may be taken to recover the balance excess payment of **Rs.21853.00** and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.21853.00 has been recovered from Sri CR Mishra vide M.R.No.4473/dt.15.4.2017 and credited in cash book on same date.

15.2 - Excess paid on sand filling in F & P area of rooms.

Name of the Wok:-Const. of Conference Hall building-II in NAC Office.

Estimated Cost:-Rs. 360000.00, Tendered Cost:- Rs.355689.00

Head of Account :- Own Fund

Vr.No.131/Dt.20.06.15-1st R/A Bill for Rs. 308996.00

Vr.No.000/Dt. 12.01.16-2nd & Final Bill for Rs. 47160.00

Ref.to M.B.No.131/p.176 TO 198 &116 /Page from 150 to 154.

Name of the Contractor :- Sri Chittranjan Mishra

Name of the J.E Sri :-

Excess paid on sand filling in F & P area of rooms.

On checking it was found that 183.76 cum volume of sand filling work was shown for filling of foundation & plinth area of room in 1.30m. thick without considering the actual thickness of sand work . But keeping in view of the height of masonry plinth wall , R.C.C. plinth bond and C.C. work in plinth area as discussed previous paragraph it was revealed that the sand filling work in F & P of rooms was required for 1.25m. thick as noted below.

Required thickness.

- a) Foundation wall above the ground :- 1.05m.
- b) Add. R.C.C. plinth band executed as
per MB No.477 vide page :- + 0.30m.
- c) Deduct C.C work executed in cum
1:3:6 in plinth area of room as per
MB No.116 vide page-142. :- -0.10m

Net thickness required 1.25ft.

As against the required thickness of 1.25m. sand filling work was shown by 1.30m. thick as measured vide MB No. 131 vide page-194. As such 0.05m. thick (1.25-1.30) sand work was excess exhibited in M.B. Due to excess exhibition of sand work shown than the practical work a sum of Rs. 3037.00as calculated below was given undue financial benefit to the V.L.L in his bill ,which needs recovery.

Excess volume :- $183.76 \times 1.30 \text{ m.} / 0.05\text{m.} = 7.06 \text{ cum.}$

Cost paid in bill @ Rs. 430.22 /cum. = Rs. 3037.00

However on issue of audit objection statement the amount of Rs.3037.00 has been recovered from Sri CR Mishra vide M.R.No.4473/dt.15.4.2017 and credited in cash book on same date.

15.3 - Non-deduction of volume towards existing portion of expansion joint materials from wearing coat.

Name of the Wok:-Imp. of road and culvert from Gourdevi chhak to Hingula

Temple in Word No.13.

Estimated Cost:-Rs. 999600.00, Tendered Cost:- Rs.9370370.00

Head of Account :- BRGF

Vr.No.66/Dt.05.05.15-1st & Final Bill for Rs. 932437.00

Ref.to M.B.No.100 /Page from79 to 91.

Name of the Contractor :- Sri Ajay Ku. Sethy.

1.Non-deduction of volume towards existing portion of expansion joint materials from wearing coat.

As per measurement recorded vide page-85 of above MB it was revealed that 50 nos. of expansion joint materials were used on the above road as per the estimated provision for which cost amounting Rs.2080.00 was paid to the Contractor in his bill. But it was observed that no volume towards portion of expansion joint materials was deducted from the total volume so assessed on wearing coat in MB. Due to non-deduction of volume of expansion joints undue financial benefit of **Rs. 1853.00** as detailed below was extended to the contractor which cannot be admitted in audit as such needs recovery.

50 No. x 4.00m x 0.135m x 0.012m =0.324 cum.

Cost paid in wearing coat work @Rs.5720.65/cum.=Rs.1853.00

2. Excess paid on moorum work due to non deduction of voids.

On verification it was found that 30.50 cum. volume of moorum, as measured vide MB page-85 was assessed from section measurement of berms area. The moorum was spread over berms area without rolling and proper watering. In spite this the volume towards existing portion of voids was not deducted from the total quantity of moorum so assessed from the area. As a result a sum of Rs.1703.00 being the cost of 3.81 cum. moorum towards portion of 12.5% voids @Rs.446.87/cum. was excess paid which needs recovery.

Thus the total excess payment comes to **Rs. 3556.00** (1853+1703)

After deduction of Rs.36.00 towards execution cost 1% less steps may be taken to recover the balance excess payment of **Rs.3520.00** and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.1853.00 has been recovered vide M.R.No.4473/dt.15.4.2017 from Sri AK Sethy,Contractor out of Rs.3520.00 and credited in cash book .But the balance amount of Rs.1667.00 has not been recovered for which Sri S.N.Sahoo, JE & Smt.Rashmita Mishra,ME are equally held responsible.

Responsible Person for this paragraph

Sln0	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Rashmita Mishra	Part-time-ME	Now working as ME in Dhenkanal	833.00

2	Sri Surendra Nath Sahoo	JE	Municipality,Dhenkanal. C.O-Executive Officer,Bhuban NAC At-Po-BHUBAN DIST-DHENKANAL.	834.00
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15.4 - Excess paid on utilization of MS Rod.

**Name of the Wok:-Const. of Drain and culvert from Gourdevi chhak to
Chinara pokhari ,in Word No.13.**

Estimated Cost:-Rs. 250000.00, Tendered Cost:- Rs.236308.00

Head of Account :- BRGF

Vr.No.500/Dt.07.12.15-1st & Final Bill for Rs. 236308.00

Ref.to M.B.No.123 /Page from124 to 141.

Name of the Contractor :- Sri Kapileswar Sahoo.

Excess paid on utilization of MS Rod.

On scrutiny it was revealed that as per the estimated provision the contractor agreed to utilize 0.50quintal MS Rod per one cum. of RCC work as per the item required in site. But on verification of MB w.r.to case record it was disclosed that 15.58 cum. volume of RCC work executed by the contractor in site for which he was allowed the cost of 9.49 ql. rod in support of utilization instead of 8.60 ql. @0.55ql/cum. as per the agreement. As such as against the payment of the cost of 8.60 ql. i.e. 0.55ql/ for 15.58 cum cost of 0.89ql.(8.60-9.49) of MS Rod @Rs.6502.83/ql. was excess paid to the contractor. Hence a sum of Rs.5788.00 being the cost of 0.89ql rod @Rs.6502.83/ql paid unduly is suggested for recovery.

Hence steps may be taken to recover the above excess payment of Rs.5788.00 and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.5788.00 has been recovered from Sri Kapileswar Sahoo, Contractor vide M.R.No.4480/dt.27.4.2017 and credited in cash book on same date.

15.5 - Excess paid on Earth work due less volume deducted towards settlement.

Name of the Wok:-Imp. of Road and culvert near compost pit in Word No.2

Estimated Cost:-Rs.500000.00, Tendered Cost:- Rs.493454.00

Head of Account :- Maint. Of Road & Bridge

Vr.No.423/Dt.02.11.15- 1st R/A Bill for Rs. 397838.00

Vr.No.613/Dt.09.02.16-2nd & Final Bill for Rs. 92830.00

Ref.to M.B.No.120 /Page from92 to 96,116 to 117 & 141 to 149.

Name of the Contractor :- Sri Gouranga Ch. Behera.

Excess paid on Earth work due less volume deducted towards settlement.

On scrutiny it was found that 269.40 cum volume of earth was transported by mechanical means and deposited on both sides of culvert for formation of road. It was observed that only 12.5% volume of earth was deducted towards voids of earth but minimum volume of 20% was

not deducted towards settlement of road. Due less deduction of 7.5% towards volume for settlement of road Rs.4073.00 was excess paid to the contractor which needs recovery.

- a. Cost due for(269.40-53.88)=215.52 [cum.@Rs.201.58/cum.=43445.00](#)
- b. Cost paid for(269.40-33.67)=235.73[cum.@Rs.201.58/cum.=47518.00](#)
- c. Excess paid = 4073.00

However on issue of audit objection statement the amount of Rs.4073.00 has been recovered from Sri G C Behera, Contractor vide M.R.No.4478/dt.24.4.2017 and credited in cash book on same date.

15.6 - Non-deduction of volume towards existing portion of expansion joint materials from wearing coat.

**Name of the Wok:-Imp. of road , Drain and culvert over NH-53 road
to Bethiapal in Word No.1 & 2.**

Estimated Cost:-Rs. 322000.00, Tendered Cost:- Rs.320316.00

Head of Account :- Maint. Of Road & Bridge (TFC)

Vr.No.64/Dt.05.05.15-1st & Final Bill for Rs. 320316.00

Ref.to M.B.No.126 /Page from174 to 181.

Name of the Contractor :- Sri Dibakar Behera.

1.Non-deduction of volume towards existing portion of expansion joint materials from wearing coat.

As per measurement recorded vide page-177 of above MB it was revealed that 10 nos. of expansion joint materials were used on the above road as per the estimated provision for which cost amounting Rs.520.00 was paid to the Contractor in his bill. But it was observed that no volume towards portion of expansion joint materials was deducted from the total volume so assessed on wearing coat in MB. Due to non-deduction of volume of expansion joints undue financial benefit of Rs. 1173.00 as detailed below was extended to the contractor which cannot be admitted in audit as such needs recovery.

10 No. x 5.00m x 0.15m x 0.025m =0.188 cum.

Cost paid in wearing coat work @Rs.6237.82/cum.=Rs.1173.00

However on issue of audit objection statement the amount of Rs.1173.00 has been recovered from Sri Dibakar Behera, Contractor vide M.R.No.4477/dt.21.4.2017 and credited in cash book on same date.

15.7 - Inadmissible payment made due to abnormal thickness of sand filling work shown without guard walls.

**Name of the Wok:-CC road from R.I Office to Banka Bihari
house in Word No.13.**

Estimated Cost:-Rs. 999000.00, Tendered Cost:- Rs. 949340.00

Head of Account :- BRGF

Vr.No.288/Dt.01.09.15-1st & Final Bill for Rs. 9446016.00

Ref.to M.B.No.123 /Page from 109 to 122.

Name of the Contractor :- Sri C.R.Mishra.

1. Inadmissible payment made due to abnormal thickness of sand filling work shown without guard walls.

While going through the measurement book w.r.to relevant work case record it was observed that 85.05 cum. volume of sand filling work was assessed on account of filling on road pavement area in a uniform thickness of 0.10m. But no supporting item of work was executed to protect such thickness of sand filling work from the water flows to be occurred during the rainy season.

It may be pointed out that in absence of proper guard wall the above thickness of sand work may not imagine, since such type of sand work will wash away by the water flows and crack will develop gradually and at the long run the concrete road will damage.

In view of the above it was clear that such aspect of sand filling work was not practically executed in site, but the same was exhibited in M.B. to give undue financial benefit to the executants. However keeping in view of general leveling and smooth execution of the road work thickness of 0.05m. sand work may be considered and cost amounting Rs.14596.00, as detailed below paid beyond the thickness cannot be considered genuine as such needs recovery.

Sand filling admissible :-

85.05/0.10m x 0.05m. =42.52 cum.

Volume assessed =85.05 cum

Inadmissible/Excess =42.53 cum. cost @Rs.343.20/cum=Rs.14596.00

2.Non-deduction of volume towards existing portion of expansion joint materials from wearing coat.

Again on scrutiny measurement recorded vide page-117 of above MB it was revealed that 33 nos. of expansion joint materials were used on the above road as per the estimated provision for which cost amounting Rs.1716.00 was paid to the Contractor in his bill. But it was observed that no volume towards portion of expansion joint materials was deducted from the total volume so assessed on wearing coat in MB. Due to non-deduction of volume of expansion joints undue financial benefit of **Rs. 1602.00** as detailed below was extended to the contractor which cannot be admitted in audit as such needs recovery.

33 No. x 5.00m x 0.14m x 0.012m =0.28 cum.

Cost paid in wearing coat work @Rs.5720.65/cum.=Rs.1602.00

3. Interest amount on advance not realized.

On checking it was revealed that a sum of Rs.300000.00 was advanced to the contractor on dt.29.04.2015 for the above work beyond the provision and sanction of the council . The amount was also paid without knowledge and recommendation of the JE, ME and Chairperson, which was highly irregular . Due to such lapse no record of payment of this advance was maintained in case record. As a result the amount was not realized from the bills even after final payment. However the amount was refunded by the contractor on 31.3.2016, which was deposited in Pass book A/c of PNB. But no amount towards interest money was realized from the contractor. Unless the amount was paid to the contractor the NAC could have been achieved the interest money of Rs.11000.00 from the Bank @4% per annum. As such due to above lapse the council sustained the loss of Rs.11000.00 which needs recovery.

Thus the total excess payment comes to **Rs. 27198.00** (14596+1602+11000). Steps may be taken to recover the above excess payment of Rs.27198.00 and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.27198.00 has been recovered from Sri CR Mishra vide M.R.No.4473/dt.15.4.2017 and credited in cash book on same date.

15.8 - Excess paid on utilization of MS Rod.

Name of the Wok:-Repair of road and drain from Barik Chhak to

Sarangdhar sahoo house in Word No.11.

Estimated Cost:-Rs. 322500.00, Tendered Cost:- Rs.319311.00

Head of Account :- BRGF

Vr.No.524/Dt.18.12.15-1st & Final Bill for Rs. 308312.00

Ref.to M.B.No.123 /Page from 156 to 166.

Name of the Contractor :- Sri Shibaram Behera.

1.Excess paid on utilization of MS Rod.

On scrutiny it was revealed that as per the estimated provision the contractor agreed to utilize 0.50quintal MS Rod per one cum. of RCC work as per the item required in site. But on verification of MB w.r.to case record it was disclosed that 1.08 cum. volume of RCC work executed by the contractor in site for which he was allowed the cost of 0.81 ql. rod in support of utilization instead of 0.54ql. @0.50ql/cum. as per the agreement. As such 0.27ql.(0.81-0.54) of MS Rod @Rs.6241.32/ql. was excess paid to the contractor. Hence a sum of **Rs.1685.00** being the cost of 0.270ql rod @Rs.6241.32/ql paid unduly is suggested for recovery.

Hence steps may be taken to recover the above excess payment of Rs.1685.00 and credit pointed out to audit.

However on issue of audit objection statement the amount of Rs.1685.00 has been recovered from Sri Sibaram Behera, Contractor vide M.R.No.4475/dt.19.4.2017 and credited in cash book on same date.

15.9 - Inadmissible payment made due to abnormal thickness of sand filling work shown without guard walls.

Name of the Wok:-Repair of road and drain from Bhanja Das house to

Godipatna Pry. School in Word No.03.

Estimated Cost:-Rs. 396000.00, Tendered Cost:- Rs.361024.00

Head of Account :- BRGF

Vr.No.29/Dt.25.04.15-1st R/A Bill for Rs. 136295.00

Ref.to M.B.No.124 /Page from 69 to 76.

Name of the Contractor :- Sri Sanjay Ku. Sahoo

1. Inadmissible payment made due to abnormal thickness of sand filling work shown without guard walls.

While going through the measurement book w.r.to relevant work case record it was observed that 14.12 cum. volume of sand filling work was assessed on account of filling on road pavement area in a uniform thickness of 0.08m. But no supporting item of work was executed to protect such thickness of sand filling work from the water flows to be occurred during the rainy season.

It may be pointed out that in absence of proper guard wall the above thickness of sand work may not imagine, since such type of sand work will wash away by the water flows and crack will develop gradually and at the long run the concrete road will damage.

In view of the above it was clear that such aspect of sand filling work was not practically executed in site, but the same was exhibited in M.B. to give undue financial benefit to the executants. However keeping in view of general leveling and smooth execution of the road work thickness of 0.05m. sand work may be considered and cost amounting **Rs.1819.00**, as detailed below paid beyond the thickness cannot be considered genuine as such needs recovery.

Sand filling admissible :-

14.12/0.08m x 0.05m. =8.82 cum.

Volume assessed =14.12 cum

Inadmissible/Excess =05.30 cum. cost @Rs.343.20/cum=**Rs.1819.00**

However on issue of audit objection statement the amount of Rs.1819.00 has been recovered from Sri S. K. Sahoo, Contractor vide M.R.No.4474/dt.15.4.2017 and credited in cash book on same date.

15.10 - Excess paid on F & P of drain.

**Name of the Wok:-Const. of drain from Ananta Patra house to
Mathachhak in Word No.03.**

Estimated Cost:-Rs. 340000.00, Tendered Cost:- Rs.337816.00

Head of Account :- Road dev. Grant

Vr.No.331/Dt.16.09.15-1st & Final Bill for Rs. 337223.00

Ref.to M.B.No.138 /Page from 111 to 120.

Name of the Contractor :- Sri Ratikanta Patra

1.Excess paid on F & P of drain.

On checking it was found that the foundation of the following section of Drains was excavated as per the following manner.

Drain 1= 72.50m x 1.20m x 0.70m.

Drain 2 = 30.00m x 1.30m x 0.70m.

On subsequent checking it was revealed that sand filling and PCC wok in c.m.1:3:6 were executed as per the width area of foundation base of drains. But while the drain work was observed it was disclosed that the foundation base on which the above drains were executed were shown to be executed at width of 1.10m. & 1.15m. respectively. As such width area of drain No-1 & No.2 for 0.10m and 0.15m respectively were not utilized for the purpose for which the execution cost of same was paid to the contractor. It was observed that neither the side filling of drains was made with excavated materials nor such provision of work was kept in the approved estimate. In absence of side filling of drains it was clear that the foundation & plinth of drains prior to its execution was not practically executed in accordance with the measurement shown in MB, but the same was exhibited in MB to give undue financial benefit to the contractor. As such due excess exhibition of width area in F & P a sum of Rs.7700.00, as detailed below was paid on this score which cannot be admitted in audit and needs recovery.

Quantity excess exhibited :-

A.Sand filling

Drain-1=72.50m x 0.10m x 0.15m =1.08 cum

Drain-2=30.00m x 0.15m x 0.15m =0.67 cum

Total 1.75 [cost@Rs.372.29/cum.Rs.652.00](#)

B.PCC in c.m.1:3:6.

Drain-1=72.50m x 0.10m x 0.15m =1.08 cum

Drain-2=30.00m x 0.15m x 0.15m =0.67 cum

Total 1.75 cost@Rs.4027.29/cum.Rs.7048.00

G.Total Rs.7700.00

In response to objection statement the local authority replied nothing.Hence the objection holds good at its own merit. For this Sri Jagdish Naik, JE and Smt. Rashmita Mishra ME are held responsible.

Responsible Person for this paragraph

S/no	Name	Designation	Adress	Amount(In Rs:)
1	Smt. Rashmita Mishra	Part-time-ME	Now working as ME in Dhenkanal Municipality,Dhenkanal.	3850.00
2	Sri Jagdish Naik	JE	C-O- Executive Officer,Bhuban NAC AT-PO-Bhuban Dist-Dhenkanal	3850.00

15.11 - Excess paid on LS Masonry work due to excess execution than the requirement.

Name of the Wok:-Const. of Boundary wall of Bhalukhai colony Prry.

School in Word No.02.

Estimated Cost:-Rs. 300000.00, Tendered Cost:- Rs.256061.00

Head of Account :- BRGF

Vr.No.30/Dt.25.04.15-1st & Final Bill for Rs. 256061.00

Ref.to M.B.No.124 /Page from 31 TO 53.

Name of the Contractor :- Sri Dhaneswar Behera.

1. Excess paid on LS Masonry work due to excess execution than the requirement.

On verification above work case records w.r.to relevant M.B. it was found that as per the necessity, the contractor was provided to execute the boundary walls up to 1.80m. in height in super structure. But on observation of M.B. it was disclosed that as against the requirement he erected the wall in s/s in 1.90m. in height. In support of excess execution of 0.10m height of wall neither any written instruction was obtain from the Engineer-in-Charge of the work, nor the deviation of the work was got approved from the Competent Technical Authority prior to payment. In absence of this it was clear that the excess work was executed by the contractor according to his sweet will. As the cost of this item was not restricted with the agreement value a sum of **Rs. 6090.00** as detailed below was excess paid which needs recovery.

Quantity executed:- 79.50m x 0.3 x 1.90 =45.31 cum.

Quantity due for :- 79.50m x 0.3 x 1.80 =42.93 cum.

Excess =2.38 cum

Cost paid in bill @Rs.2558.85/cum=**Rs.6090.00**

1.Excess paid on plastering work over L.S.masonry wall.

On checking of measurement, recorded in above MB it was found that foundations of wall was excavated into earth by 0.75m. in depth. After execution of following items of work in F & P of Wall it was revealed that the L.S. masonry wall was raised from ground level to above by 1.84m. in height as furnished below.

SI. No.	Itemsof work done in F & P of wall.	Height/ thickness done	Ref. to MB page No.
1.	Sand filling	0.15m.	P-36
2.	PCC (1:3:6)	0.10m..	P-37
3.	L.S. masonry Work in F & P	0.44m.	P-39-40
4.	L.S. masonry Work in S/S due as per estimated provision	1.80m.	P-41

5.	Total	2.59m	
6.	Deduct found.depth	-0.75m	P-35
	Net height of existing wall above ground.	1.74m.	

From the above aspect of erection of wall it was clear that the plastering work over the L. S. masonry wall was required to be executed by 1.74m.in height. But on verification it was disclosed from the measurement recorded vide page-41 that as against the above requirement the plastering work was shown by 1.90m. Due to excess execution shown in plastering by 0.16m in height a sum of Rs.3043.00, as detailed below was excess paid to the contractor which need recovery.

- A. Plasteringshown- 2 x79.50m x 1.90= 302.10sqm.
 B. Due for 2x 79.50m x 1.74=276.66sqm.
 C. Excess =25.44sqm. cost paid @Rs.3043.60
=Rs.3043.00

Thus the total excess payment comes to Rs.9133.00(6090+3043). After deduction of Rs.913.00 towards 10% less as per agreement value the net amount of **Rs.8220.00** may be recovered under intimation to audit.

However on issue of audit objection statement the amount of Rs.8220.00 has been recovered from Sri Dhaneswar Behera, Contractor vide M.R.No.4482/dt.27.4.2017 and credited in cash book on same date.

15.12 - Excess paid due to non-deduction of Royalty.

Name of the Wok:-Low pocket filling at mahavir Gadi Premises ,WNo.5

Estimated Cost:-Rs. 49400.00, Negotiated Cost:- Rs.49006.00

Head of Account :- OWN FUND

Vr.No.309/Dt.08.09.15-1st & Final Bill for Rs. 49006.00

Ref.to M.B.No.124 /Page from 106 to 116.

Name of the Contractor :- Sri Debashis Mishra

1.Excess paid due to non-deduction of Royalty.

On scrutiny it was found that 110.33 cum. Volume of earth was excavated in ordinary soil and transported the same by mechanical means for filling the site as per estimated provision. A sum of Rs.26999.00 being the cost @Rs.242.00/cum. Paid on this score. It was found that royalty @Rs.19.60/cum. was paid in the rate, but the same was not deducted from the bill of the contractor. As a result **Rs.2162.00** was excess paid to the contractor due to non-deduction of royalty dues of 110.33 cum @Rs.19.60/cum , which needs recovery.

However on issue of audit objection statement the amount of Rs.2162.00 has been recovered from Sri Debashis Mishra, Contractor vide M.R.No.4483/dt.27.4.2017 and credited in cash book on same date.

15.13 - Excess paid on F & P of drain.

Name of the Wok:-Const. of CC Drain from Kali mandir to Tolankabereni

School in Word No.01.

Estimated Cost:-Rs. 966000.00, Negotiated Cost:- Rs.916955.00

Head of Account :- OWN FUND

Vr.No.203/Dt.20.07.15-1st & Final Bill for Rs. 851607.00

Ref.to M.B.No.120 /Page from 72 to 80.

Name of the Contractor :- Sri Dillip Ku. Sethy.

1.Excess paid on F & P of drain.

On checking it was found that the foundation of Drains was excavated as per the following manner.

Drain 1= 129.80m x 1.60m x 1.40m.

On subsequent checking it was revealed that sand filling and PCC work in c.m.1:3:6 were executed as per the width area of foundation base of drains. But while the drain work was observed it was disclosed that the foundation base on which the above drain was existed was shown to be executed at width of 1.40m. As such width area of drain for 0.20m was not utilized for the purpose for which the execution cost of same was paid to the contractor. It was observed that neither the side filling of drains was made with excavated material nor such provision of work was kept in the approved estimate. In absence of side filling of drains it was clear that the foundation & plinth of drains prior to its execution was not practically executed in accordance with the measurement shown in MB, but the same was exhibited in MB to give undue financial benefit to the contractor. As such due excess exhibition of width area in F & P a sum of **Rs.16209.00**, as detailed below was paid on this score which cannot be admitted in audit and needs recovery.

Quantity excess exhibited :-

A. Sand filling

Drain =129.80m x 0.20m x 0.15m =3.89 cum

[cost paid in bill @Rs.372.29/cum.Rs.376.00](#)

A. PCC in c.m.1:3:6.

Drain =129.80m x 0.20m x 0.15m =3.89 cum

[cost paid in bill @Rs.4070.27/cum.Rs.15833.00](#)

G.Total Rs.16209.00

However on issue of audit objection statement the amount of Rs.16209.00 has been recovered from Sri Dillip Ku. Sethy, Contractor vide M.R.No.4484/dt.27.4.2017 and credited in cash book on same date.

15.14 - Excess paid L.S. Masonry work due to inconsistent measurement shown in F & P.

Name of the Work:-Const. of C.C. with cold water drinking water Near

Mahavir Gadi in Word No.5.

Estimated Cost:-Rs. 500000.00, Tendered Cost:- Rs.493609.00

Head of Account :- MPLAD

Vr.No.05/Dt.14.10.11-1st R/A Bill for Rs. 235345.00

Vr.No.15/Dt. 14.02.13-2nd R/A Bill for Rs. 76349.00

Vr.No.241/Dt. 12.08.15-3rd & Final Bill for Rs.147215.00

Total Rs. 458909.00

Ref.to M.B.No.117 /Page from 16 to 31 & 111 to 118.

& MB No.113 Page from -177 to 186.

Name of the Contractor :- Sri Sushanta Ku. Behera.

Name of the J.E Sri :-

1).Excess paid L.S. Masonry work due to inconsistent measurement shown in F & P.

On checking of relevant M.B. No. 117 it was found that foundation of 09 Nos. of columns was excavated into earth by 1.10m. in depth whereas foundation of filler walls was excavated 0.70 m. in depth as recorded in MB vide page No. 16. After execution of following items of work in F & P of column the physical structure of R.C.C. columns of the building were brought into existence from ground level to below R.C.C. plinth bond by 0.55m. in height.

SI. No.	Item Of work done in F & P of columns.	Height/ thickness	Ref. to MB page No.
1.	Sand filling	0.15m.	P-17
2.	PCC (1:4:8)	0.15m.	P-18
3.	RCC work(1:1.5:3)		
	a) base	0.45m.	P-19
	b) Trap.sec.	0.20m.	P-19
	c) pillar	0.70m.	P-19
	Total	1.65m.	
4.	Deduct foundation depth of Col.	(-)1.10m.	P-16
5.	Net height of Col.pillars above ground	0.55m.	

From the above aspect of erection of column it was obvious that the masonry plinth walls of the building were required to be erected from ground level to below plinth bond by a uniform height of 0.55m in order to bring the level at par with the height of R.C.C. pillar/ column for smooth and safe execution of R.C.C. plinth bond. But on verification of measurement reordered in said items work in M. B. it was disclosed that instead of executing the plinth walls by above required height the same were shown to have been executed by 0.70m. As such 0.15m height of plinth walls (0.55 – 0.70) were excess executed than the requirement which was not only irregular but also inconsistent in technical point of view. The detailed execution of plinth wall in F & P are furnished below.

SI. No.	Item Of work done in F & P of filler wall.	Height/ thickness done	Ref. to MB page No.
1.	Sand filling	0.15m.	P-17
2.	PCC (1:4:8)	0.10m.	P-18
3.	L.S. masonry Work		
	1 st footing	0.45m.	P-18
	2 nd & final footing	0.70m.	P-19
	Total	1.40m.	
4.	Deduct excavated foundation depth of plinth wall.	0.70m	P-16
5.	Net height of existing wall below the plinth bond.	0.70m.	

The above excess height of RCC Columns was not practically executed in site, since the RCC plinth bond and was safely executed, but the same was entertained in M.B. due to lack of proper vigilance, as a result of which undue financial benefit of **Rs.950.00** as per the calculation furnished below was given to the Contractor which cannot be admitted as authenticated expenditure as such needs recovery.

Excess payment .

A. Volume of L.S masonry work excess executed by 0.15m:-

Quantity measured in 2nd & Final footing upto 0.70m=2.57 cu.

Quantity due for 0.15m=2.57/0.70m x 0.15m =0.55 cum

Cost paid in bill @ Rs.1726.89/cum.= **Rs.950.00**

2). Excess paid due to non-deduction of volume of RCC lintel from L.S. masonry wall .

On scrutiny it was observed from the relevant MB that 1.37 cum. volume, as measured in support of execution vide MB page-21 towards RCC lintel was not deducted while the net volume of L.S. masonry walls in s/s was assessed. Due to non-deduction of volume towards RCC lintel

from the total quantity of L.s. masonry work a sum of Rs.2613.00, being the cost paid in masonry work @Rs.1907.22/cum was excess paid to the Contractor in the cost of L.S masonry work which needs recovery.

Hence step may be taken to get confirmed the audit findings in above paragraph and recover the excess payment of Rs.3563.00 (950+2613) under intimation to audit.

In response to audit objection statement the local authority replied nothing.Hence the objection holds good at its own merit. For this Sri Jagdish Naik,JE and Smt. Rashmita Mishra, ME are held responsible.

Responsible Person for this paragraph

Slno	Name	Designation	Adress	Amount(In Rs:)
1	Sri Jagdish Naik	JE	C-O- Executive Officer,Bhuban NAC AT-PO-Bhuban Dist-Dhenkanal	1782.00
2	Smt. Rashmita Mishra	Part-time-ME	Now working as ME in Dhenkanal Municipality,Dhenkanal.	1781.00

PARA: 16 AUDIT ON UNITS / DEPARTMENT

16.1 - No separate units is functioning under the control of this Panchayat Samiti,So nothing is there to observe.

PARA: 17 AUDIT ON SCHEMES / PROGRAMMES

17.1 - TARGET & ACHIEVEMENTS ON DIFFERENT SCHEMES.

The position of Physical and Financial achievements in implementation of different schemes of the government by the Local authority of Bhuban NAC for the year 2015-16 are furnished below.

(A). PHYSICAL STATUS.

Sl.	Schemes	Physical Target			Achievement			% of achievement
		Nos.of On going projects	Project targeted during 15-16	Total	Nos.of On going projects completed	Compl.of Project targeted during 15-16	Total Nos. of projects Completed.	
1	R.D	03	05	08	03	02	05	62.5
2	M.V.	02	08	10	02	04	06	60
3	C.C.Road	03	00	03	00	00	00	00
4	MLALAD	03	01	04	02	00	02	50

5	MPLAD	02	01	03	01	00	01	33.33
6	NRB	01	02	03	01	00	01	33.33
7	BRGF	06	00	06	06	00	06	100
8	Devolution Fund	04	07	11	00	00	00	00
9	R & B 13thFC	06	05	11	03	01	04	36.36
10	14 th FC	0	09	09	00	02	02	22.22
	Total	30	38	68	18	09	27	39.70

(B). FINANCIAL STATUS.

Financial Target and Achievement

Sl.	Schemes	Amount available as on 1.4.15	Amount received during 2015-16	Total Fund available for 2015-16 for utilisation	Funds utilized during 2015-16	% of funds utilised
1	R.D	3063135	1492000	4555135	2662609	
2	M.V.	1035329	1503000	2538329	937788	
3	C.C.Road	983336	0.00	983336	0.00	
4	MLALAD	509888	1714107	2223995	1572407	
5	MPLAD	779707	500000	1279707	447505	
6	NRB	41133	561000	602133	312086	
7	BRGF	2180083	0.00	2180083	4353821	
8	Devolution Fund	8806995	7527000	16333995	2168842	
9	R & B 13thFC	7330000	2543000	9873000	5215065	
10	14 th FC	0.00	6166000	6166000	0.00	
	Total	24729606	22006107	46735713	17670123	37.80%

It would be found from the above computation that the achievement on target of different schemes implemented by the Bhuban NAC is not satisfactory, as the overall achievement of is about 37.80%. In spite of availability of sufficient fund on various schemes the utilization of funds on different schemes has not been expedited, which reveals the callousness of the local authority in implementing the schemes through proper supervision, monitoring, and field visit at root level.

Hence attention of the Executive Authority of Bhuban` NAC is invited in this context and suggested to mobilize his staff as deemed fit proper to accelerate the pace of utilization of the unspent balance of different schemes in stipulated time for the greater interest of the urban people so that the very purpose of implementation of Govt, schemes at grass root level can be fulfilled.

PARA: 18 MISCELLANEOUS

18.1 - NON-UTILISATION OF MATCHING CONTRIBUTION OF GRANTS.

During the year covered under audit it was revealed that a total sum of Rs.2789098.10 was outstanding for utilization towards matching contribution share of Road development grants as per term and condition attached to the sanction order. The position of contribution of the NAC is furnished below.

1	Matching Contribution Outstanding as on 01.04.2015.	2889581.00
2	Matching Contribution due for expenditure in addition with the	165778.00

	Govt.Grants received during F.Y.2015-16.	
3	Total	3055359.00
4	Matching Contribution utilised during F.Y.2015-16.	266260.90
5	Matching Contribution Outstanding as on 31.03.2016.	2789098.10

A.Details of the matching contribution due for expenditure.

Sl.No.	Name of the Scheme covered under Matching contribution	Amount Received during 2014-15	Sanctioned Order No & Dt.	1/9th of the said receipt i.e. share of Bhuban NAC
1	Road Development Grant	454000.00	17353/HUD dt.09.07.2015	50444
2	Road Development Grant	122000.00	17356/HUD dt.09.07.2015	13556
3	Road Development Grant	164000.00	17359/HUD dt.09.07.2015	18222
4	Road Development Grant	167000.00	4352/HUD dt.20.02.2016	18556
5	Road Development Grant	124000.00	4355/HUD dt.20.02.2016	13778
6	Road Development Grant	461000.00	4358/HUD dt.20.02.2016	51222
TOTAL		1492000.00		165778

B. Details matching contribution utilized during the year 2015-16.

Sl.No.	Name of the Scheme covered under Matching contribution	Gross Amount Spent during 2014-15 in matching contribution scheme	Vr.No. & Dt.	1/9th of the spent amount as share of the matching contribution from NAC own fund
1	Road Development	282894.00	PV-63 dt.05.05.15	28289.40
2	Road Development	337233.00	PV-331 dt.16.09.15	33723.30
3	Road Development	583912.00	PV-332 dt.16.09.15	58391.20
4	Road Development	362106.00	PV-333 dt.16.09.15	36210.60
5	Road Development	525501.00	PV-525 dt.21.12.15	52550.10
6	Road Development	152016.00	PV-633 dt.26.02.16	15201.60
7	Road Development	318596.00	PV-635 dt.26.02.16	31859.60
8	Road Development	100351.00	PV-673 dt.18.03.16	10035.10
TOTAL:-		2662609.00		266260.90

It is obvious from the above table that a sum of Rs.2789098.10 is yet pending outstanding against the NAC for utilization as on 31.03.2016. Due to lack of internal source of income of the NAC the said amount was pending unutilised . As a result the urban people are being deprived of from the benefits for which the grants have been sanctioned by the Govt. Hence it is suggested to the local authority that all the possible steps may be taken to increase the income source of revenue of the NAC so as to contribute the matching share of the grant for achievement of 100% target with a view to up-lift the livelihood of the urban people within the time frame..

During exit conference the E.O. stated that action will be taken to utilise the matching contribution of the NAC after tracing out the position.

18.2 - Non-Maintenance of Annual Account.

During the period covered under audit it was observed no annual accounts was maintained as per rule -145 of OM Rules-1953 for the FY-2015-16. Due to non-maintenance of the Annual Accounts the annual Budget Estimate of the NAC was prepared in an unrealistic manner. As the actual position of Receipts & Expenditure of annual accounts of preceding year was not considered as a parameter in preparation of the Annual Budget of the NAC there were found several variations in each head of accounts. Hence attention of the E.O. is invited in this matter and suggested to ensure the early maintenance of annual accounts soon after the close of the each FY and not later than 15th April following, for better interest of the NAC.

During exit conference the E.O.is agreed to ensure early maintenance of the above Account on priority basis.

18.3 - Pendency of huge arrear amount of water charges.

During verification it was found that a sum of Rs.1284258.00 was yet outstanding against the NAC towards arrear dues of water charges as on 31.3.2016. The amount was accumulated high due to irregular payments of the bills to the public health department. It may be pointed out here that in spite of enjoying the financial stability the local authority had not taken the steps to clear up such pendency in order to rid from the undue surcharge payments. In this context an objection memo was issued to the local authority to ascertain the reasons behind non clearance of the dues. But no suitable reply was given, rather it was stated that steps are being taken to clear up the water charges.

Hence early action may be taken to clear up the pending dues to relieve from the surcharge payments and fact intimated to audit

18.4 - Pendency of huge arrear amount of Energy charges for payment

During verification it was found that a sum of Rs.5186052.00 was outstanding against the NAC towards arrear dues of electricity charges on street light as on 31.3.2016. The amount was accumulated high due to interruption of payments of the arrear bills to the SESU. It may be pointed out here that as per Letterr. No. 4408/HUD Dt. 19.02.2014, the outstanding energy charges of street light if payable should be cleared on priority basis out of Octroi Compensation grant.

But in spite of enjoying the financial stability, as revealed from the position of Assets & Liabilities the local authority had not taken the steps to clear up such pendency in order to rid from the undue surcharge payments, which gives clear impression that the local authority of the NAC has emphasized to carry out the various developmental works according to their sweet will. In this context an objection memo was issued to the local authority to ascertain the reasons behind non clearance of such heavy arrear dues. But no suitable reply was offered on this score, rather it was stated that steps are being taken to clear up the water charges.

Hence early action may be taken to clear up the pending dues to relieve from the surcharge payments and fact intimated to audit.

18.5 - Position of Grievances.

The grievance register is maintained by the NAC authority. The position and status grievance redressal for the year 2015-16 is mentioned in table below.

Particulars based on complaint/ grievance register	No of grievances
Complaints pending for disposal at the beginning of the year	04
Complaints received during the year	13
Total	17
Complaints disposed off during the year	13
Complaints pending for disposal at the end of the year	04

From the above it was seen that 04 nos of Grievances are pending for disposal as on 31.03.16, which implies that the local authority has attended the complainants sincerely. However the local authority is advised to take suitable steps for early disposal of pending complaints, and others soon after receipts it from the urban people.

18.6 - Outstanding Audit paragraphs pending for settlement.

During the course of audit it was found that no compliances to the following audit reports have been submitted to Dist. Audit Officer (LFA) Dhenkanal. As a result the very purpose of audit of this institution is being defeated. Due to non-submission of compliance report to said audit reports on proper quarter several paragraphs are still awaiting therein for settlement.

Hence the local authority is suggested to take the tangible steps for early settlement of the outstanding audit paragraphs of the audit reports by submission of compliance report to Dist. Audit Officer, L F A , Dhenkanal on proper quarter. The position of paragraphs, which are awaited for settlement in Audit reports of last three years is furnished here under.

Sl.	Audit Report No./Year of a/c	Paragraphs pending for settlement relating to misappropriation of cash & loss of stock and stores		Paragraphs pending for settlement other than misappropriation & defalcation		Total	
		No.para	Amount	No.para	Amount	No.para	Amount
1	2	3	4	5	6	7	8
1	40175/2013-14 for 2012-13	01	125315.00	12	13111685.00	13	13237000.00
2	46400/14-15 for 2013-14	00	0.00	18	4382407.00	18	4382407.00
3		00	0.00	10	1860414.00	10	1860414.00

18.7 - Staff Position of Bhuban NAC FY 2015-16.

PROFORMA						
DATA BASE OF EMPLOYEES WORKING IN THE BHUBAN NAC.						
Sl No.	Name of the ULB	Name of the employee with designation	Category (regular/DLR/Contractual) (LFS/Non LFS Cadre)	Date of Joining	Date of Regularization	Remarks
1	Bhuban NAC	Jaminikanta Swain E.O.	Regular LFS	17.02.2014		
2	do	Pradeen Kumar Nath Accountant	Contractual LFS	11.06.2013		
3	do	Surendra Nath Sahoo J.E. (BRGF)	Contractual(LFS)	05.12.2008		
4	do	Jagdish Naik J.E. (Civil)	do	01.10.2010		
5	do	Pradeep Kumar Panda Computer Programmer MIS	do	11.06.2013		
6	do	Jalita Sahoo Community Organiser	do	19.09.2011		

7	do	Pranakrishna Ojha Junior Assistant	do	18.01.2016		
8	do	Satyabrata Sahoo ATC	Regular (Non LFS)	01.06.1992		
9	do	Rabindra Kumar Behera ATC	do	01.06.1992		
10	do	Haladhar Dehury ATC	do	08.06.1992		
11	do	Jugalkishor Prusty Octrail Peon	do	01.03.1980		
12	do	Kodanda Dhar Pothal Office Peon	do	01.06.1999		
13	do	Kanak Nayak Sweepress	do	01.03.1986		
14	do	Sanjib Jena Sweeper	do	15.09.1990		
15	do	Bhabani Shankar Gochhayat Sweeper	do	04.03.2008		
16	do	Mohan Behera Sweeper	Contractual (Non LFS)	30.11.2015		
17	do	Patua Jena Sweeper	DLR (Non LFS)	01.05.1990		
18	do	Judhistir Nayak Sweeper	do	01.08.1992		
19	do	Sambunath Behera Sweeper	do	01.08.1992		
20	do	Pagal Nayak Sweeper	do	01.08.1992		
21	do	Sambari Jena Sweepres	do	01.08.1992		

PARA: 19 AUDIT OF LOAN/DEPOSITS/CPF INCLUDING POSITIONS

19.1 - POSITION OF LOANS.

The position of loan outstanding for the year 2015-16 is furnished below.

Sl	Particulars	Amount
1) Loan amount outstanding as on 1.4.15	9,35,225.50
2) Loan received during 2015-16	0.00
3	Total	9,35,225.50
4	Loan repaid during 2015-16	0.00
5	Loan outstanding as on 31.3.16	9,35,225.50

As per rule -149 of OM Rules-1953 the transactions in regard to any loan contracted by a ULB shall be recorded in form no-XXVII. To watch the appropriation of fund raised by loan to the purpose for which the loan has been taken, and an appropriation register shall be kept in form no- XXVIII, the expenditure shall be posted monthly from the appropriate register and without sanction of Govt. the balance shall not be appropriate even temporarily to any object other than that for which the loan was raised. As there is no loan register maintained in the NAC and previous audit reports are silent in this issue this audit was able to borrow the figures from previous report only. The Executive Officer, NAC Bhuban is advised to maintain at first the loan register and recorded therein the up-dated position of outstanding loans pending for repayment along with the position of its interest money and then suitable action need be taken to repay the Principal amount of loans along with interests. Action taken in this regard should be intimated to audit for reference.

The details of outstanding balance of loan are given below.

Sl .	Purpose of loan received	Balance to be redeemed as on 31.3.16
	Pipe water supply	10787.50
	Pipe water supply	13150.00
	Const. of Market Complex	210000.00
	Purchase of Canter bus	200000.00
	NSDP loan	492500.00
	Const. of Market shopping	33000.00
	Total	959437.50
	Loan adjusted from ET Grant	24212.00
	Balance of loan to repay as on 31.3.16	935225.50

During exit conference the E.O. replied that after proper verification the loan amount will repaid.

19.2 - POSITION OF C.P.F.

During the course of Audit it was observed that the C.P.F. ledger in support of deposit of subions and withdrawal of temporary CPF amount has not been maintained by the N.A.C. In absence of the C.P.F. ledger the outstanding amount due for deposit Rs 156670.00 as per last Audit report could not be ascertained and furnished for record of reference.

The detail position of C.P.F.in respect of recovery and deposit is furnished below.

Sl	Particulars	Amount of CPF
1	OB as on a.4.2015	156670.00
2	Subion deducted during 2015-16	213000.00
3	Total	369670.00
4	Subion deposited during 2015-16	213000.00
5	Balance to be deposited as on 31.3.16	156670.00

However, the E.O. is advised to take necessary steps to find out the person wise outstanding amount of Rs. 156670.00 and deposited same against the respective individual accounts of the employee and compliance reported

19.3 - POSITION OF S.D./EMD.

The local authority have not been maintained the Deposit Ledger and Register of outstanding Deposits, as prescribed under Rule-142 & Rule-143 of OM Rules-1953. In absence of maintenance of the same the position of outstanding S.D.& EMD amounts at the beginning of the year 2015-16 as on 01.04.2015 could not be ascertained by the audit and worked out properly and furnished the same in the report. However the same has been worked out basing upon the data incorporated in the last and previous audit reports , and records and registers as could be made available to audit and furnished below.

However the attentions of the NAC Authorities are invited in this regard to do the need full for proper maintenance of the above register in order to guard the public deposits as well as for the interest of the NAC .

A.OB of SD/EMD as on 01.4.2015 =1912188.00

B.Amount Received during 2015-16=1383362.00

C.Total =3295550.00

D.Amount released during 2015-16 =1340749.00

E.C.B of SD/EMD as on 31.3.2016 =1954801.00

19.4 - Non-Remittance of government dues in time.

It would be seen from the position, as furnished in following table that a total sum of Rs.211136. 00 has been retained in NAC chest towards collected amount of Govt. revenue on different heads without remitting same into Govt. Treasury as on 31.3.2016, which contravenes to Rule-6 of OTC Vol-I . As per the provision made under the said Rule money collected on behalf of the Govt. should be deposited in to Govt. Treasury in full within three days from the date of its collection, but the Rule was not observed. The details of such collected amounts of Govt. revenue are furnished in table below.

Sl.	Category of Govt.dues	O.B. as on 1.4.2015	Receipt during 2015-2016	Total	Amount deposited into treasury	C.B.as on 31.03.2016	Remarks
1	Income Tax	-67456.00	388276.00	320820.00	342370.00	-21550.00	-
2	P.Tax						
3	VAT	-14163.00	904231.00	890068.00	783969.00	106099.00	
4	Royalty	19797.00	520956.00	540753.00	469894.00	70859.00	
5	Labour Cess	16235.00	246067.00	262302.00	206574.00	55728.00	
	TOTAL	-45587.00	2059530.00	2013943.00	1802807.00	211136.00	

Due to non-remittance of above balance the very purpose of collection of revenue on behalf of the Govt. is not only being defeated, but also the ways and means of state exchequer are being affected unscrupulously. Retention of Govt. dues without reasonable and sufficient cause is considered highly irregular. Hence such practice should be abandoned henceforth.

However immediate steps may be taken to remit the above balance of **Rs.211136.00** into Govt. treasury on proper heads, and compliance reported to audit.

PARA: 20 RESULT OF AUDIT

20.1 - GENERAL REMARKS -

The state of maintenance of books of accounts, records and registers of the NAC is not satisfactory at all. Financial transactions have not been regulated in accordance with the budgetary provisions. Advances to the tune of Rs.1770223.23 has not been adjusted at the end of the financial year, out of the amount long and old advances of Rs.1104353.23 have not been adjusted in spite of availability of proper list of advancee for which a special drive need be executed on prior basis. Grants have not been utilized promptly due to which huge balance of unspent grants for amounting Rs.59038699.00 is lying at the end of the fiscal 15.16. Pace of submission of U.C. is also not accelerated, as a result pendency of huge amount of UC involving with the money value Rs.187874770.00 is awaiting for clearance. Collection of statutory taxes has not been expedited and enhanced the Revenue of the NAC. Codal provisions have not been adopted to collect huge outstanding balance of arrear dues of holding tax, for which an innovative measure should be adopted by the NAC Authority. Outstanding loans have not been yet redeemed. Several important accounts, and registers such as CPF cash book, outstanding ledger of advances, outstanding register of deposits, and advances, D.C.B .register of rent & fixed demands. D.C.B register on rent of market shops, register of utilization of grants etc. have not been maintained properly and up-dated. Hence much and more efforts should be taken by the NAC authority to bring a reform not only in the state of collection of taxes and management of financial policies, but also to revive the state of maintenance of accounts, records and registers of the NAC to make the accounts of each and every individual section convenient, lucid and clear so that a steady reference can be achieved on a particular subject/account as and when required.

Hence the Local Authority is suggested to emphasis the following tips in order to achieve a magnificent account as well as performances in streamlining the provisions as made by the Govt. from time to time to provide better service delivery system at the grass root level.

1. Consider preparing annual budget keeping in view the actual requirement of funds and their utilization for developmental projects.
2. Ensure monthly reconciliation of cash book balance with that of pass book balance of Banks and maintain the records up dated regularly to solve future complications.
3. Ensure prompt and effective action for adjustment/recoupment of the outstanding advances and submission of pending U.Cs.

4. Ensure financial discipline and strengthen monitoring mechanism by putting an internal control system and its proper functioning.
5. Ensure prompt and punctual planning to accelerate the expenditure of huge unspent govt. grants.
6. Attend advice and suggestions of controlling and higher supervisory authorities punctually.
7. Ensure proper training to staffs associated with accounts. Suitable cadre on accounts may be created for the Cashier and Accountant in the NAC.
8. Proper and timely maintenance of accounts and returns.
9. Submit proper compliances to outstanding audit paragraphs for their early settlement.
10. Proper functioning of Grievance redressal mechanism.
11. Observe the principles of cash management system as per the directives of O.M.No. 13081 dated 11.04.2014 and 22521/F dated 01.08.2014 of Finance Department.
12. Carry out frequent inspection, monitoring and supervision over various developmental works under different schemes as per provisions enforced in the guidelines to fructify the beneficial schemes of the Govt.

20.2 - RESULT OF AUDIT -

As a result of this audit a total sum of Rs.38068705.00 is held under objection which includes Rs.667690.00 towards suggestion for recovery as per the details furnished in table below.

Apart from the above a total sum of Rs.511330.00 has been recovered on the spot at the instance of audit/review as per the details furnished in table below.

Result Of Audit

Sl No	Name Of The Paragraph	Amount suggested for recovery(In Rs:)	Amount kept on objection(In Rs:)	Amount Surchargeable(In Rs:)	Amount Embezzlement(In Rs:)	Amount Othercases(In Rs:)	Remarks
1	5.1	0.00	8220531.00	0.00	0.00	0.00	
2	8.1	20000.00	20000.00	20000.00	0.00	0.00	
3	9.1	0.00	26436204.00	0.00	0.00	0.00	
4	13.3	23288.00	23288.00	23288.00	0.00	0.00	
5	13.4	75000.00	75000.00	75000.00	0.00	0.00	
6	13.5	49800.00	49800.00	49800.00	0.00	0.00	
7	13.8	115521.00	115521.00	115521.00	0.00	0.00	
8	14.1	4000.00	4000.00	4000.00	0.00	0.00	
9	14.2	3585.00	3585.00	3585.00	0.00	0.00	
10	14.3	67990.00	67990.00	67990.00	0.00	0.00	
11	14.4	100623.00	100623.00	100623.00	0.00	0.00	
12	14.5	4920.00	4920.00	4920.00	0.00	0.00	
13	14.6	5400.00	5400.00	5400.00	0.00	0.00	
14	14.7	59833.00	59833.00	59833.00	0.00	0.00	
15	14.8	0.00	2744280.00	0.00	0.00	0.00	
16	14.9	124800.00	124800.00	124800.00	0.00	0.00	
17	15.3	1667.00	1667.00	1667.00	0.00	0.00	
18	15.10	7700.00	7700.00	7700.00	0.00	0.00	
19	15.14	3563.00	3563.00	3563.00	0.00	0.00	
Total		667690.00	38068705.00	667690.00	0.00	0.00	

Audit Certificate

Certified that the accounts of Bhuban NAC for the financial year 2015-2016 have been covered under audit and found correct subject to the

comments / remarks offered in the foregoing paragraphs .

Spot Recovery

SI No	Ref Para No/Audit Objection Statement Page No	M.R.No	Date	Amount(In Rs:)	Name of the person
1	Para-15.9	4474	2017-04-15	1819	Sanjay Ku. Sahoo,Contractor
2	Para-15.8	4475	2017-04-19	1685	Sibaram Behera,Contractor
3	Para-15.7	4473	2017-04-15	27198	Chitta Ranjan Mishra,Contractor
4	Para-15.6	4477	2017-04-21	1173	Dibakar Behera,Contractor
5	Para-15.5	4478	2017-04-24	4073	Gourang Behera,Contractor
6	Para-15.4	4480	2017-04-27	5788	Kapileswar Sahoo,Contractor
7	Para-15.2	4473	2017-04-15	3037	Chitta Ranjan Mishra,Contractor
8	Para-15.1	4473	2017-04-15	21853	Chitta Ranjan Mishra,Contractor
9	Para-14.7	4479	2017-04-24	400000	Chitta Ranjan Mishra,Contractor
10	Para-11.4	5133	2017-04-26	3000	Satyabrata Sahoo, ATC
11	Para-11.3	5132	2017-04-26	11160	Duryodhan Sahoo.Ex-DEO
12	Para-11.2	4298	2017-04-26	300	Rbindra Ku. Behera,ATC
13	Para-11.1	4485	2017-04-27	1800	Haladhar Dehury,ATC
14	Para-15.11	4482	2017-04-27	8220	Dhaneswar Behera,Contractor
15	Para-15.12	4483	2017-04-27	2162	Debashis Mishra,Contractor
16	Para-15.13	4484	2017-04-27	16209	Dillip Ku. Sethy,Contractor
17	Para-15.3	4476	2017-04-20	1853	Ajay Ku. Sethy,Contractor
Total				511330	